

U.S. Department of Housing and Urban Development Office of Public and Indian Housing

Special Attention of: Notice 2007-22 (HA)

Regional and Field Office Directors of Public Housing; Section 8 Financial Management Center; Public Housing Agencies Administering Housing Choice Voucher and/or Public Housing Programs in Louisiana and Mississippi; Regional Directors; State and Area Coordinators

Issued: July 31, 2007

Expires: July 31, 2008

Cross References:

FR Notice 5067-N-01, Vol. 71, No. 145 July 28, 2006, FR Notice 5067-N-02, Vol. 71, No. 209, October 30, 2006

Subject: Submission of Calendar Year 2007 Notices of Intent and Fungibility Plans by PHAs in Hurricane Katrina and Rita Disaster Areas Authorized to Combine Section 8(o) and 9(d)(e) Funding Under Section 901 of 2006 Emergency Supplemental Appropriations, as Extended by 2007 Emergency and Supplemental Appropriations

- 1. <u>PURPOSE</u>. This Notice informs public housing agencies (PHAs) in Louisiana and Mississippi who are eligible to combine Housing Choice Voucher and public housing operating and capital funds under section 901 of 2006 emergency supplemental appropriations that this flexibility has been extended to include both calendar years (CY) 2006 and 2007. The 2006 appropriations language only allowed fungibility for calendar year 2006.
- 2. <u>BACKGROUND</u>. Division B of the Department of Defense Emergency Supplemental Appropriations to address Hurricanes in the Gulf of Mexico and Pandemic Influenza Act, 2006 (Section 901 of Public Law No. 109-148, enacted on December 30, 2005), authorized PHAs in federally declared disaster areas as a result of Hurricanes Katrina and Rita to combine assistance under sections 8(o) and 9(d) and (e) of the U.S. Housing Act of 1937 for the purpose of assisting families that were receiving assistance under those programs before the hurricanes and displaced after the hurricanes.

HUD implemented Section 901 through publication in the *Federal Register* on July 28, 2006, of FR-5067-N-01 entitled *Implementation Guidance for Section 901 of the Emergency Supplemental Appropriations to Address Hurricanes in the Gulf of Mexico, and Pandemic Influenza Act, 2006.* HUD subsequently published notice FR-5067-N-02 on October 30, 2006, to extend the deadline for submitting fungibility plans to November 21, 2006, and permit combined funds to be used for eligible purposes under the Housing Choice Voucher program.

Section 4803 of the U.S. Troop Readiness, Veterans' Care, Katrina Recovery, and Iraq Accountability Appropriations Act, 2007 (Public Law No. 110-28 enacted May 25, 2007) extended authority for this flexibility to calendar years 2006 and 2007. In response to the

Section 901 implementation notice and a subsequent notice published October 30, 2006, to extend the deadline for submission, HUD received and approved Notices of Intent and Fungibility Plans from eight PHAs located in Louisiana and Mississippi. Section 4803 of P.L. No. 110-28 amends the authorization provision of Section 901 of P.L. No. 109-148 to read from "calendar year 2006" to "calendar years 2006 and 2007."

- **3. RECEIPT AND REVIEW OF 2007 FUNGIBILITY PLANS.** HUD will follow the procedures indicated in FR-5067-N-01, published July 28, 2006, for submission and review of CY 2007 Notices of Intent and Fungibility Plans unless otherwise noted below.
 - a) **ELIGIBILITY:** PHAs listed in FR-5067-N-01 are eligible to submit Notices of Intent and Fungibility Plans for calendar year 2007 program funds.

All 2007 Section 901 Notices of Intent and Fungibility Plans must describe the eligibility of proposed activities and provide clear correlations to the language in Section 901 of 2006 emergency supplemental appropriations:

SEC. 901. Notwithstanding provisions of the United States Housing Act of 1937 (Public Law 93-383), in order to assist public housing agencies located within the most heavily impacted areas of Louisiana and Mississippi that are subject to a declaration by the President of a major disaster under the Robert T. Stafford Disaster Relief and Emergency Assistance Act (42 U.S.C. 5121 et seq.) in connection with Hurricane Katrina or Rita, the Secretary for calendar year 2006 may authorize a public housing agency to combine assistance provided under sections 9(d) and (e) of the United States Housing Act of 1937 and assistance provided under section 8(o) of such Act, for the purpose of facilitating the prompt, flexible and efficient use of funds provided under these sections of the Act to assist families who were receiving housing assistance under the Act immediately prior to Hurricane Katrina or Rita and were displaced from their housing by the hurricanes.

Descriptions should provide information on the number, location, intent, and current needs of displaced families that will be targeted to receive services or housing under Section 901 activities and indicate how the PHA will ensure that displaced families are the beneficiaries of Section 901 activities at the time those activities are completed or implemented.

b) **SUBMISSION OF A 2007 NOTICE OF INTENT AND FUNGIBILITY PLAN:** In accordance with Section V.A. of FR-5067-N-01, PHAs must submit a Notice of Intent to invoke Section 901 flexibility and a calendar year 2007 Fungibility Plan. To facilitate plan submissions, PHAs may use the template included as Appendix A to this Notice.

2

c) CY2007 SECTION 901 FUNGIBILITY PLAN CONTENTS

1. BOARD RESOLUTION

2. SOURCE OF FUNDS

Name Of Program(s) Providing CY2007 Sec. 901 Funds:

Program (1): Program (2):

3. AMOUNT OF SOURCE FUNDS

Amount of CY2007 Funds the Source Program is Providing for Section 901 Fungibility:

Program (1): \$
Program (2): \$
TOTAL: \$

* - Provide the highest amount of funding expected to be available from CY2007 after taking into consideration DVP and re-occupancy needs.

4. USE OF FUNDS

Name Of Program(s) Where Source Funds will be Used for Section 901 CY2007 Fungibility:

Program (1): Amount: \$
Program (2): Amount: \$
TOTAL: \$

5. DETAILED DESCRIPTION OF ACTIVITIES for USE OF FUNDS (CY2007)

a. Capital Fund Program Activities

Overview Statement or Executive Summary

b. **Housing Choice Voucher** Program Activities

Detailed Narrative Statement

Costs per activity to be funded from CY2007 Section 901 source funds

c. Public Housing Operating Fund

Detailed Narrative Statement

Costs per activity to be funded from CY2007 Section 901 source funds

- *Provide <u>separate</u> descriptions of new activities and activities in the PHA's approved 2006 Fungibility Plan that will be expanded and the amount of CY2007 Section 901 amounts designated to each activity.
- **Describe the number, location, intent, and current needs of families that were receiving voucher or public housing assistance before the hurricanes and were displaced by the hurricanes that will be targeted to receive and how the PHAs will ensure are receiving services or housing under Section 901 activities.

5. CAPITAL FUND PROGRAM ACTIVITIES ONLY

Include a completed CFP/Section 901 Annual Statement/Performance and Evaluation Report, Parts I-III (Found in Form HUD-50075-SA)

d) **Fund Amounts for Fungibility:** PHAs must provide a figure that represents the highest amount of CY 2007 funding they project will be available to be combined or used for other program purposes under Section 901 authority, after taking into consideration such factors as the conversion of families to regular vouchers when the Disaster Voucher Program (DVP) ends December 31, 2007; withholding of vouchers under the Re-Occupancy policy for families returning to their pre-disaster housing, and/or increased HAP costs due to market rent increases or portability. Refer to PIH Notices 2007-17 (*Disaster Voucher Program*) and 2007-3 (*Reoccupancy Policies for Pre-Disaster HUD Assisted and Special Needs Families*).

e) SUMMARY OF KEY DATES:

DATE	WHO?	WHAT?
September 14, 2007 DUE DATE	PHA	CY2007 Notice of Intent and Fungibility Plan • Activities
DOE DATE		Estimated <u>or</u> Final Funding Requested
October 1, 2007	HUD	Notify PHAs of any Plan Deficiencies.
November 1, 2007	PHA	Last Day to Submit Plan Revisions, Corrections, Clarifications.
December 31, 2007	HUD	Last Day to Authorize CY2007 Section 901 Fungibility

- f) **DUE DATE: SEPTEMBER 14, 2007.** PHAs must submit their CY2007 Notices of Intent and Fungibility Plans to HUD no later than this date and mail them to the Office of Policy, Program, and Legislative Initiatives, Public and Indian Housing, Attn: Bessy Kong/Sherry McCown, 451 7th St., S.W., Room 4116, Washington D.C., 20410. To expedite processing, PHAs should also send their plans and exhibits through electronic mail to: **Sherry.Fobear-McCown@hud.gov**.
- g) **DEFICIENCY NOTIFICATIONS:** <u>OCTOBER 1, 2007.</u> HUD will notify PHAs of any deficiencies in or clarifications required of their plans by this date.
- h) **PLAN REVISIONS AND CLARIFICATIONS:** <u>NOVEMBER 1, 2007.</u> PHAs must submit any revisions or clarifications of their plans in response to HUD notifications, inquiries, or comments by this date.
- i) **HUD PLAN REVIEW:** HUD will review 2007 Fungibility Plan submissions and make final determinations to authorize Calendar Year 2007 Section 901 flexibility no later than **DECEMBER 31, 2007**.

- **4.** Reporting Requirements for Activities and Use of Funds for Calendar Year 2007 Refer to Section V.B., Reporting Requirements for Activities and Use of Funds Provided for Fungibility Under Section 901, parts 1-3 of FR-5067-N-01. PHAs will continue to submit Annual and Final Reports and Financial Data Schedules in accordance with the notice, but must report Calendar Years 2006 and 2007 separately:
 - a) *Annual Report*. PHAs with an approved Notice of Intent and Fungibility Plan must provide annual progress reports to their HUD field office. They must address:
 - (1) The amount of funds, by source program, being combined under Section 901 fungibility,
 - (2) The proposed uses of those combined funds,
 - (3) The amount of funds obligated during the year from each source program,
 - (4) The cumulative total amount of funds obligated,
 - (5) The total amount of funds expended during the year from each source; and
 - (6) The cumulative total amount of funds expended.

<u>Due Dates for Annual Report</u>: FR-5067-N-01 states that annual reports must cover the 12-month period ending September 30 and are due at the field office within 45 calendar days. The first reporting period for Calendar Year 2006 fungibility plans will cover the period October 1, 2006 through September 30, 2007. The first reporting period for Calendar Year 2007 fungibility plans will cover the period October 1, 2007, through September 30, 2008.

- b) *Final Report*. A final report is due at the end of the fungibility period, which is the earlier of either the expenditure deadline **for Calendar Year 2006 or 2007 fungibility by program use** or when the PHA has expended all funds. PHAs that combined funds under Section 901 shall submit to their local HUD field office a summary report of how funds were combined, the original Notice of Intent and planned activities for 2006 and 2007, and actual activities and results for the 2006 and 2007 plans.
- c) *Financial Data Schedule Reporting*. Continue FDS reporting in accordance with Section V.B.4. of the Section 901 implementation notice.
- 5. <u>Timely Use of Funds.</u> The Section 901 FR implementation notice indicates that Housing Choice Voucher or public housing operating funds a PHA combines and uses for Capital Fund program purposes must be expended within <u>5 years</u> from the date of HUD's approval of the Section 901 Fungibility Plan, or as authorized by the Assistant Secretary for Public and Indian Housing. Housing Choice Voucher or public housing Capital Funds a PHA combines and uses for operating fund purposes or activities must be expended within <u>one year</u>. To facilitate Section 901 administration, the 5-year expenditure date for Calendar Year 2006 fungibility plans is January 1, 2011, and for Calendar year 2007 fungibility plans the 5-year expenditure date is January 1, 2012.

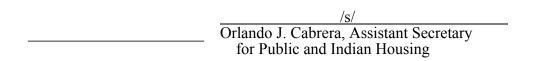
5

The 1-year expenditure date for Calendar Year 2006 fungibility plans is January 1, 2008, and for Calendar Year 2007 fungibility plans the 1-year expenditure date is January 1, 2009.

Under Section 901, HUD expects that any funds that may be combined for Housing Choice Voucher program activities will be expended within reasonable timeframes in consideration of proposed activities.

If the combined **2006 and 2007** funds are not expended according to these time frames, the PHA loses the flexibility provided under this Notice and the funds revert back to original program uses, including applicable funding terms. For example, if a PHA combines voucher funds with Capital Funds for public housing reconstruction purposes, and if the Calendar Year 2006 and 2007 voucher funds are not expended for those purposes by January 1, 2011 or January 1, 2012 respectively, they revert back to vouchers.

- 6. Program and Other Federal Requirements. For end program uses of combined funds authorized under Section 901, PHAs must comply with all applicable program and Federal regulations and requirements, including those that are more fully described in notices, handbooks, or other binding guidance, and that are applicable to Section 8(o) and Section 9(d) and (e) activities. These include but are not limited to program regulations for Project-Based Vouchers (24 CFR Part 983), Section 8 Tenant Based Assistance: Housing Choice Vouchers (24 CFR Part 982), Public Housing Modernization (24 CFR Part 968), Public Housing/Mixed-Finance Development (24 CFR Part 941), Public Housing Operating Fund (24 CFR Part 990), and Section 8 and public housing family self-sufficiency programs.
- 7. Paperwork Reduction Act Statement The information collection requirement contained in this notice have been approved by the Office of Management and Budget (OMB) under the Paperwork Reduction Act of 1995 (44 U.S.C. 3501-3520), and assigned OMB control number 2577-0245, which expires 2/28/2010. An agency may not conduct or sponsor, and a person is not required to respond to, a collection of information unless the collection displays a valid control number.
- **8.** <u>Additional Information</u>. Any questions related to this notice should be addressed to the Office of Policy, Program, and Legislative Initiatives at (202) 708-0713.



SECTION 901 CALENDAR YEAR 2007 FUNGIBILITY PLAN SUBMISSION REQUIREMENTS DUE DATE: SEPTEMBER 1, 2007

(A) A NOTICE OF INTENT TO INVOKE SECTION 901 FLEXIBILITY

(B) A DETAILED SECTION 901 FUNGIBILITY PLAN

(DOCUMENT)

1. <u>Board Resolution.</u> A resolution from the PHA Board of Commissioners certifying that the flexibility will be used to facilitate "prompt, flexible, and efficient use of these funds to assist families who were receiving housing assistance immediately prior to Hurricanes Katrina or Rita and were displaced from their housing by the hurricanes."

NOTE: For items 2, 3, and 4 below, **complete the table** on the following page. **(TABLE)**

- 2. <u>Source of Funds for Calendar Year 2007 Section 901 Fungibility.</u> Identify the name of the program from which funds will be provided for purposes of fungibility.
- 3. <u>Amount of Sources of Funds.</u> Identify the exact dollar amount of funds, by program source, to be provided for fungibility purposes, including the grant number(s) and grant year(s) (grant numbers not applicable to vouchers).
- **4.** <u>Use of Funds Provided for Calendar Year 2007 Section 901 Fungibility.</u> Identify the name of the program(s) with which funds are being combined or for which they will be used.

(NARRATIVE)

5. <u>Detailed Description of the Proposed Uses of the Combined Funds</u>, *e.g.*, the number of units to be renovated, repaired, acquired, or built, and the types of administrative functions to be undertaken.

NOTE: Detailed, narrative descriptions <u>must</u> be provided to explain and justify proposed activities for funds to be used under Section 901 authority. They may be provided as a separate attachment or included in the fourth column of the table on the following pages.

(FORM)

6. <u>Capital Fund Program Annual Statement/Performance and Evaluation Report, Parts I–III (part of form HUD–50075–SA).</u> For program source funds "funged" to and used for Capital Fund activities.

SECTION 901 CALENDAR YEAR 2007 FUNGIBILITY PLAN SUBMISSION REQUIREMENTS DUE DATE: SEPTEMBER 1, 2007

(C) WHERE AND HOW TO SUBMIT:

One copy to the Public Housing Director of the HUD office in New Orleans, Louisiana, or Jackson, Mississippi, as applicable

Mail Original to:

HUD Headquarters
Office of Public and Indian Housing
Office of Policy, Program, and Legislative Initiatives
451 Seventh Street, SW., Room 4116
Washington, DC 20410–5000
Attention: Bessy Kong/Sherry McCown.

Email to:

Sherry.Fobear-McCown@hud.gov

Section 901 Calendar Year 2007 Fungibility Plan		APPENDIX A	Name of PHA: HA Code:
Source Of Funds for Fungibility	Use Of Funds Program that Will Use Funds	Section 901 CY 2007 Fungibility Categories (HUD USE ONLY)	Narrative Description Of Activities and Related Costs
Housing Choice Vouchers (HAP) Amount: \$	Public Housing Capital Fund	Repairs/Reconstruction Renovations/Modernization Acquisition Mixed-Finance Other (Describe)	Total Costs: \$ Cost Breakdown (Attach form HUD-50075-SA, Parts I-III) Identify 50075 as "CY2007 Sec. 901" separate from 2007 CFP Part I – Annual Statement and 5-Year Action Plan (Summary by Development Number and Account) Part II - Supporting Pages (by Development and Work Categories) Part III – Implementation Schedule (by Development)

Section 901 Calendar Year 2007 Fungibility Plan		APPENDIX A	Name of PHA: HA Code:
Source Of Funds for Fungibility	Use Of Funds Program that Will Use Funds	Section 901 CY 2007 Fungibility Categories (HUD USE ONLY)	Narrative Description Of Activities and Related Costs
Housing Choice Vouchers (HAP) Amount: \$	Public Housing Operating Fund		Description of Activities:
			Total Cost: Cost Breakdown by Activity:

Section 901 Calendar Year 2007 Fungibility Plan		APPENDIX A	Name of PHA: HA Code:
Source Of Funds for Fungibility	Use Of Funds Program that Will Use Funds	Section 901 CY 2007 Fungibility Categories (HUD USE ONLY)	Narrative Description Of Activities and Related Costs
Public Housing Operating Fund: Amount: \$	Public Housing Capital Fund	Repairs/ReconstructionRenovations//ModernizationAcquisitionMixed-FinanceOther	Total Costs: \$ Cost Breakdown: (Attach form HUD-50075-SA, Parts I-III) Identify 50075 as "CY2007 Sec. 901" separate from 2007 CFP Part I – Annual Statement and 5-Year Action Plan (Summary by Development Number and Account) Part II - Supporting Pages (by Development and Work Categories) Part III – Implementation Schedule (by Development)

Section 901 Calendar Year 2007 Fungibility Plan		APPENDIX A	Name of PHA: HA Code:
Source Of Funds for Fungibility	Use Of Funds Program that Will Use Funds	Section 901 CY 2007 Fungibility Categories (HUD USE ONLY)	Narrative Description Of Activities and Related Costs
Public Housing Operating Fund Amount: \$	Housing Choice Voucher Section 8(o)		Description of Activities:
			Total Costs: \$ Cost Breakdown:

Section 901 Calendar Year 2007 Fungibility Plan		APPENDIX A	Name of PHA: HA Code:
Source Of Funds for Fungibility	Use Of Funds Program that Will Use Funds	Section 901 CY 2007 Fungibility Categories (HUD USE ONLY)	Narrative Description Of Activities and Related Costs
Public Housing Capital Fund: Amount: \$	Housing Choice Voucher Section 8(o)		Total Costs: \$ Cost Breakdown:

Section 901 Calendar Year 2007 Fungibility Plan		APPENDIX A	Name of PHA: HA Code:
Source Of Funds for Fungibility	Use Of Funds Program that Will Use Funds	Section 901 CY 2007 Fungibility Categories (HUD USE ONLY)	Narrative Description Of Activities and Related Costs
Public Housing Capital Fund: Amount: \$	Public Housing Operating Fund		Total Costs: \$ Cost Breakdown:

SUB-TOTAL AMOUNT PUBLIC HOUSING CAPITAL FUNDS TO BE FUNGED FOR CY 2007 FUNGIBILITY: \$
TOTAL AMOUNT TO BE FUNGED FOR CY 2007 FUNGIBILITY: \$