

U.S. Department of Housing and Urban Development Community Planning and Development

Special Attention of:

All Secretary's Representatives All State/Area Coordinators All CPD Division Directors Notice: CPD-10-02

Issued: April 16, 2010 Expires: April 16, 2011

Supersedes: CPD Notice 09-02

# SUBJECT: Instructions for Urban County Qualification for Participation in the Community Development Block Grant (CDBG) Program for Fiscal Years (FYs) 2011-2013

# INTRODUCTION

This Notice establishes requirements, procedures and deadlines to be followed in the urban county qualification process for FYs 2011-2013. Information concerning specific considerations and responsibilities for urban counties is also provided. HUD Field Offices and urban counties are expected to adhere to the deadlines in this Notice.

This Notice provides guidance for counties wishing to qualify or requalify for entitlement status as urban counties, as well as for existing urban counties that wish to include previously nonparticipating communities. **Please send copies of this Notice to all presently qualified urban counties, to each county that can qualify for the first time or requalify for FYs 2011-2013, and to each state administering the State CDBG program which includes a <b>potentially eligible urban county. If you are notified of one or more new potential urban counties, each should be provided a copy of this Notice.** This Notice includes six attachments which contain listings of: Attachment A, all currently qualified urban counties; Attachment B, counties that can potentially qualify for the first time or requalify this qualification period; Attachment C, counties scheduled to qualify or requalify in FY 2011 for FY 2012-2014; Attachment D, counties scheduled to qualify or requalify in FY 2012 for FY 2013-2015; Attachment E, currently qualified urban counties that can add nonparticipating units of government for the remaining one or two years of their qualification period; and Attachment F, list of counties that may qualify as urban counties if metropolitan cities relinquish their status. Additions to Attachment B may be provided separately.

The schedule for qualifying urban counties is coordinated with qualifying HOME consortia in order to be able to operate both the CDBG and HOME programs using the same urban county configurations. The CDBG urban county qualification process for the FY 2011-2013 qualification period will start April 23, 2010, and run through September 20, 2010. This will provide HUD sufficient time before the September 30 deadline for FY 2011 funding under the HOME Program to notify counties that they qualify as urban counties under the CDBG Program. Urban county worksheets will be accessible via CPD's Grants Management Process {D0241326.DOC / 1}

(GMP) system. The CPD Systems Development and Evaluation Division will provide guidance on completing, submitting and verifying urban county qualification data in the GMP system.

New requirements were added in 2008 to the urban county qualification process concerning notification and submission of documents to HUD Headquarters. Jurisdictions that are qualifying as an urban county for the first time must submit all required documents outlined in Section IV to the Entitlement Communities Division in HUD Headquarters in addition to their local HUD offices (see Section IV for details). In addition, if new jurisdictions are seeking to qualify as urban counties because they contain metropolitan cities willing to relinquish their entitlement status, the Entitlement Communities Division in HUD Headquarters should be notified as soon as possible, but no later than two weeks after the jurisdictions notify the Field Office of their intent to qualify as an urban county (see Section VIII for details).

Section IX was changed in 2008 to further clarify the actions required by HUD Field Office Counsel to complete Determinations of Essential Powers for new and requalifying urban counties.

Questions from Field Offices related to this Notice should be directed to the Entitlement Communities Division at (202) 708-1577 or to the Systems Development and Evaluation Division at (202) 708-0790. Requests for deadline extensions should be directed to the Entitlement Communities Division. The TTY number for both divisions is (202) 708-2565. These are not toll-free numbers.

The information collection requirements contained in this notice have been approved by the Office of Management and Budget (OMB) under the Paperwork Reduction Act of 1995 (44 U.S.C. 3501-3520) and assigned OMB control number 2506-0170, which expires 2/29/12. In accordance with the Paperwork Reduction Act, HUD may not conduct or sponsor, and a person is not required to respond to, a collection of information unless the collection displays a currently valid OMB control number.

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# TABLE OF CONTENTS

I.	GENERAL REQUIREMENTS	. 1
	A. Threshold	. 1
	B. Consolidated Plan Requirements	1
	C. Consolidated Plan Requirements Where the Urban County is in a HOME	
	Consortium	
	D. Synchronization of Urban County and HOME Qualification Periods	2
II.	QUALIFICATION SCHEDULE	2
III.	QUALIFICATION ACTIONS TO BE TAKEN BY COUNTY	. 5
	A. Cooperation Agreements/Amendments	
	B. Notification of Opportunity to be Excluded	
	C. Notification of Opportunity to be Included	
	D. Notification of Split Places	
	E. Notification of Opportunity to Terminate Agreement	
IV.	DOCUMENTS TO BE SUBMITTED TO HUD	. 8
V.	COOPERATION AGREEMENTS	. 9
VI.	PERIOD OF QUALIFICATION	12
	A. General	
	B. Retaining Urban County Classification	13
VII.	URBAN COUNTY PROGRAM RESPONSIBILITIES	13
VIII.	SPECIAL CONSIDERATIONS	13
	A. Metropolitan City/Urban County Joint Recipients	13
	B. Subrecipient Agreements	14
	C. Ineligibility for State and Small Cities CDBG Program	15
	D. Eligibility for a HOME Consortium.	
	E. Counties with Potential New Metropolitan Cities	
IX.	DETERMINATIONS OF ESSENTIAL POWERS	.16

# Attachments A thru E--County Lists

Attachment F – List of Counties That May Qualify as Urban Counties if Metropolitan Cities Relinquish Their Status

# COMMUNITY DEVELOPMENT BLOCK GRANT URBAN COUNTY QUALIFICATION Fiscal Years 2011-2013

In accordance with 24 CFR 570.307(a) of the Community Development Block Grant (CDBG) regulations, the information below explains HUD's process for qualifying and requalifying urban counties for purposes of the CDBG program.

#### I. GENERAL REQUIREMENTS

# A. Threshold

In order to be entitled to receive CDBG funds as an urban county, a county must qualify as an urban county under one of the following thresholds:

- 1. Have a total combined population of 200,000 or more (excluding metropolitan cities) from the unincorporated areas and participating incorporated areas; or
- 2. Have a total combined population of at least 100,000 but less than 200,000 from the unincorporated areas and participating incorporated areas, provided that, in the aggregate, those areas include the majority of persons of low and moderate income that reside in the county (outside of any metropolitan cities). Under this provision the county itself must still have a potential combined population of 200,000 (excluding metropolitan cities); or
- 3. Meet specific requirements of Sec. 102(a)(6)(C) or (D) of Title I of the Housing and Community Development Act of 1974, as amended.

HUD must make a review to determine that an urban county possesses essential community development and housing assistance powers in any unincorporated areas that are not units of general local government (UGLGs). HUD must also review all of the UGLGs within the county to determine those, if any, in which the county lacks such powers. The county must enter into cooperation agreements with any such units of local government that are to become part of the urban county. Such agreements would bind an UGLG to cooperate in the use of its powers in carrying out essential activities in accordance with the urban county's program. See Section IX for additional information on Determinations of Essential Powers.

#### B. Consolidated Plan Requirements

In order to receive an Entitlement Grant in FY 2011, an urban county must have an approved Consolidated Plan (pursuant to 24 CFR 570.302 and Part 91). This includes urban counties newly qualifying during this qualification period; urban counties that continue to include the same communities previously included in the urban county; and those urban counties that are amending their urban county configurations to add

communities that chose not to participate previously. Where an urban county enters into a joint agreement with a metropolitan city for CDBG purposes, a Consolidated Plan is submitted by the urban county to cover both governmental entities.

Pursuant to 24 CFR Part 91, submission of a jurisdiction's Consolidated Plan may occur no earlier than November 15, and no later than August 16, of the Program Year for which CDBG, HOME, Emergency Shelter Grants (ESG) and Housing Opportunities for Persons With AIDS (HOPWA) funds are appropriated to cover the Federal fiscal period of October 1, 2010, through September 30, 2011. An urban county's failure to submit its Consolidated Plan by August 16, 2010, will automatically result in a loss of CDBG funds for the 2011 program year (24 CFR 570.304(c)(1)). The Consolidated Plan must meet all requirements of 24 CFR Part 91, including all required certifications.

# C. Consolidated Plan Requirements Where the Urban County is in a HOME Consortium

Where UGLGs form a "consortium" to receive HOME funding, the consortium submits the Consolidated Plan for the entire geographic area encompassed by the consortium (24 CFR 91.400). Therefore, if an urban county is a member of a HOME consortium, the consortium submits the Consolidated Plan, and the urban county, like all other CDBG entitlement grantees in the consortium, is only required to submit its own nonhousing Community Development plan (24 CFR 91.215(f)), an Action Plan (24 CFR 91.220) and the required Certifications (24 CFR 91.225(a) and (b); 91.425 (a) and (b)), as part of the consortium's Consolidated Plan. If an urban county has a CDBG joint agreement with a metropolitan city, they <u>must</u> form a HOME consortium to become one entity for HOME purposes (24 CFR 92.101(b)).

# D. Synchronization of Urban County and HOME Qualification Periods

The CDBG urban county's and HOME consortium's qualification periods are for three successive years. If a member urban county's CDBG three-year cycle is not the same as the HOME consortium's, the consortium may elect a qualification period shorter than three years to get in sync with the urban county's CDBG three-year qualification cycle, as permitted in 24 CFR 92.101(e).

# II. QUALIFICATION SCHEDULE

The following schedule will govern the procedure for urban county qualification for the three-year qualification cycle of FYs 2011-2013. Unless noted otherwise, deadlines may only be extended by prior written authorization from Headquarters. Deadlines in paragraphs D, E, G, and I may be extended by the Field Office as specified below. However, no extension may be granted by the Field Office if it would have the effect of extending a subsequent deadline that the Field Office is not authorized to extend.

A. By <u>May 12, 2010</u>, the HUD Field Office shall notify counties that may seek to qualify or requalify as an urban county of HUD's Determination of Essential Powers (see

Section IX) as certified by the Field Office Counsel (see Attachment B, Counties Scheduled to Qualify or Requalify in 2010 for the 2011-2013 Qualification Period).

- B. By <u>May 12, 2010</u>, counties must notify split places of their options for exclusion from or participation in the urban county (see Attachment B and Section III, paragraph D, for an explanation of split places).
- C. By <u>May 12, 2010</u>, counties must notify each included unit of general local government, where the county is authorized to undertake essential community development and housing assistance activities without the consent of the governing body of the locality, of its right to elect to be excluded from the urban county, and the date by which it must make such election (see Attachment B and paragraph E, below). Included units of government must also be notified that they are not eligible to apply for grants under the State CDBG program while they are part of the urban county, and that, in becoming a part of the urban county, they automatically participate in the HOME program if the urban county receives HOME funding. Moreover, while they may only receive a formula allocation under the HOME Program as part of the urban county, this does not preclude the urban county or a unit of government participating with the urban county from applying for HOME funds from the State, if the State allows.

A county that is already qualified as an urban county for FY 2011 (see Attachment E, Counties Qualified through 2011 or 2012 that Contain Nonparticipating Communities) may elect to notify nonparticipating units of government that they now have an opportunity to join the urban county for the remainder of the urban county's qualification period (see paragraph H, below).

- D. By <u>May 12, 2010</u>, any county which has executed cooperation agreements with no specified end date is required to notify affected participating units of government in writing that the agreement will automatically be renewed unless the unit of government notifies the county in writing by June 4, 2010, (see paragraph F, below) of its intent to terminate the agreement at the end of the current qualification period (see Attachment B). <u>Any</u> extension of this deadline must be authorized in writing by the Field Office. An extension of more than seven days requires the Field Office to notify Headquarters by telephone.
- E. By June 4, 2010, any included unit of general local government, where the county does not need the consent of its governing body to undertake essential community development and housing assistance activities that elects to be excluded from an urban county must notify the county and their HUD Field Office, in writing, that it elects to be excluded. Any extension of this deadline must be authorized in writing by the Field Office. An extension of more than seven days requires notification of Headquarters by telephone.
- F. By June 4, 2010, any unit of government that has entered into a cooperation agreement with no specified end date with the county and elects not to continue participating with the county during the FY 2011-2013 qualification period must notify the county and its HUD Field Office in writing that it is terminating the agreement at the end of the current

period. The county may allow additional time provided any such extension does not interfere with the county's ability to meet the deadline in paragraph J, below.

- G. By <u>May 28, 2010</u>, any unit of general local government that meets "metropolitan city" status for the first time and wishes to defer such status and remain part of the county, or to accept such status and become a joint recipient with the urban county, must notify the county <u>and</u> the HUD Field Office in writing that it elects to defer its metropolitan city status or to accept its status and join with the urban county in a joint agreement. Any metropolitan city that had deferred its status previously or had accepted its status and entered into a joint agreement with the urban county, and wishes to maintain the same relationship with the county for this next qualification period, must notify the county <u>and</u> the HUD Field Office in writing by this date. A potential metropolitan city that chooses to accept its entitlement status, but chooses <u>not</u> to enter into a joint agreement with the urban county, must also notify the urban county and the HUD Field Office by this date. <u>Any</u> extension of this deadline must be authorized in writing by the Field Office. An extension of more than seven days requires the Field Office to notify Headquarters by telephone.
- H. By June 4, 2010, any unit of general local government that is not currently participating in an urban county and chooses to participate for the remaining second or third year of the county's qualification period must notify the county and the HUD Field Office in writing that it elects to be included. The county may allow additional time provided any such extension does not interfere with the county's ability to meet the deadline in paragraph J, below.
- I. By June 30, 2010, HUD Field Offices must notify CPD's Systems Development and Evaluation Division via e-mail whether a potential new metropolitan city elects to defer or accept its status (as discussed in paragraph G, above).
- J. By July 14, 2010, any county seeking to qualify as an urban county (see Attachment B) or to include any previously nonparticipating units of general local government into its configuration (see Attachment E) must submit to the appropriate HUD Field Office all qualification documentation described in Section IV, Documents to be Submitted to HUD by County. <u>Any</u> extension of this deadline must be authorized in writing by the Field Office and should not interfere with the Field Office's ability to meet the deadline in paragraph K. Headquarters must be notified by telephone if an extension of more than seven days is needed.
- K. By July 23, 2010, Field Office Counsel should complete the reviews of all cooperation agreements and related authorizations and certify that each cooperating agreement meets the requirements of Section V, Cooperation Agreements. <u>Any</u> delay in completion of the review must not interfere with the Field Office's ability to meet the deadline in paragraph M. Headquarters should be notified by telephone of any delay in the Field Counsel's review. Note: If a county is using a renewable agreement and has submitted a legal opinion that the terms and conditions of the agreement

continue to be authorized (see Section IV, paragraph E), review of such opinion by Field Office Counsel is optional.

- L. During mid to late June, Headquarters will post the urban county worksheets for each qualifying and requalifying urban county (listed on Attachment B) on the CPD Grants Management Process (GMP) system. All information on included units of government must be completed via GMP. Specific instructions for completing these electronic worksheets will be provided by the CPD Systems Development and Evaluation Division at the time they are posted on GMP.
- M. By <u>August 6, 2010</u>, Field Offices shall update and complete the form electronically for each qualifying or requalifying county. The revised worksheet must be sent to the appropriate county for verification of data (either via FAX, email, or regular mail). The Systems Development and Evaluation Division will have access to the completed worksheets in GMP. <u>Field Offices shall also concurrently make available to the Systems Development and Evaluation Division (and each affected urban county) a memorandum that identifies any urban county already qualified for FY 2010 that is adding any new units of government, together with the names of the newly included units of government (see Attachment E). THIS DEADLINE MAY NOT BE EXTENDED WITHOUT PRIOR WRITTEN AUTHORIZATION FROM HEADQUARTERS.</u>
- N. By <u>September 3, 2010</u> (or soon thereafter), Headquarters will complete its review of the urban county status worksheets and memoranda for those urban counties adding new units of government. The Field Offices will have access to the updated worksheets and, where necessary, an indication of any apparent discrepancies, problems or questions all noted in GMP. The Field Office is to verify the data (on the website at http://hudatwork.hud.gov/po/d/field/participation/index.cfm) and notify the Systems Development and Evaluation Division within seven days if any problems exist. If there are no problems, Field Offices will notify each county seeking to qualify as an urban county of its urban county status for FY 2011-2013 by September 17, 2010.

# III. QUALIFICATION ACTIONS TO BE TAKEN BY COUNTY

The following actions are to be taken by the urban county:

A. Cooperation Agreements/Amendments

Urban counties that must enter into cooperation agreements or amendments, as appropriate, with the units of general local government located in whole or in part within the county, must submit to HUD executed cooperation agreements, together with evidence of authorization by the governing bodies of both parties (county and UGLG) executed by the proper officials in sufficient time to meet the deadline for submission indicated in the schedule (see Section V, Cooperation Agreements, paragraph A). Cooperation agreements must meet the standards in Section V of this Notice.

# B. Notification of Opportunity to be Excluded

Units of general local government in which counties have authority to carry out essential community development and housing activities without the consent of the local governing body are automatically included in the urban county unless they elect to be excluded at the time of qualification or requalification. Any county that has such units of general local government must notify each such unit that it may elect to be excluded from the urban county. The unit of government must be notified:

- 1. That if it chooses to remain with the urban county, it is ineligible to apply for grants under the State CDBG program while it is part of the urban county;
- 2. That if it chooses to remain with the urban county, it is also a participant in the HOME program if the urban county receives HOME funding and may only receive a formula allocation under the HOME Program as a part of the urban county, although this does not preclude the urban county or a unit of government within the urban county from applying to the State for HOME funds, if the State allows; and
- 3. That if it chooses to be excluded from the urban county, it must notify both the county and the HUD Field Office of its election to be excluded by the date specified in Section II, Qualification Schedule, paragraph E.

Such election to be excluded will be effective for the entire three-year period for which the urban county qualifies, unless the excluded unit specifically elects to be included in a subsequent year for the remainder of the urban county's three-year qualification period.

Where urban counties do not have the authority to carry out essential community development and housing activities without the consent of the unit(s) of general local government located therein, urban counties are required to have executed cooperation agreements with these units of government.

# C. Notification of Opportunity to be Included

If a currently qualified urban county has one or more nonparticipating units of general local government (see Attachment E), the county may notify, in writing, any such unit of local government during the second or third year of the qualification period that the local government has the opportunity to be included for the remaining period of urban county qualification. This written notification must include the deadline for such election, and must state that the unit of general local government must notify the county and the HUD Field Office, in writing, of its official decision to be included. If cooperation agreements are necessary, the

unit electing to be included in the county for the remainder of the qualification period must also execute, with the county, a cooperation agreement meeting the standards in Section V, Cooperation Agreements. The agreement must be received by the HUD Field Office by the date specified in Section II, Qualification Schedule, paragraph J.

# D. Notification of Split Places

Counties seeking qualification as urban counties and having units of general local government with any population located only partly within the county must notify these units of their rights by the date provided in Section II, Qualification Schedule, paragraph B. Specifically, the county must provide the following notifications:

- 1. Where a split place is partly located within only one urban county, one of the following rules applies:
  - a. If it is a split place in which the county has essential powers, the entire area of the split place will be included in the urban county for the urban county qualification period unless the split place has opted out; or
  - b. If the split place can only be included in the county upon the execution of a cooperation agreement, the entire area of the split place will be included in the urban county for the urban county qualification period upon execution of such an agreement.
- 2. Where the split place is partially located within two or more urban counties, the split place may elect one of the following:
  - a. to be excluded from all urban counties;
  - b. to be entirely included in one urban county and excluded from all other such counties; or
  - c. to participate as a part of more than one of the urban counties in which it is partially located provided that a single portion of the split place cannot be included in more than one entitled urban county at a time, and all parts of the split place are included in one of the urban counties.

#### E. Notification of Opportunity to Terminate Agreement

Urban counties that have agreements that will be automatically renewed at the end of the current qualification period unless action is taken by the unit of government to terminate the agreement must, by the date provided in Section II, Qualification Schedule, paragraph D, notify such units that they can terminate the agreement and not participate during the 2011-2013 qualification period.

# IV. DOCUMENTS TO BE SUBMITTED TO HUD

Any county seeking to qualify as an urban county for FY 2011-2013 or that wishes to exercise its option to include units of government that are not currently in the urban county's CDBG program must submit the following to the responsible HUD Field Office:

- A. A copy of the letter that notified applicable units of general local government (and a list of applicable units of government) of their right to decide to be excluded from the urban county along with a copy of letters submitted to the county from any such units of general local government requesting exclusion (see Section III, Qualification Actions to Be Taken by County, paragraph B). This does not apply to an already qualified urban county adding communities.
- B. A copy of the letter from any unit of general local government joining an already qualified county that officially notifies the county of its election to be included (see Section III, paragraph C).
- C. Where applicable, a copy of the letter from:
  - 1. Any city that may newly qualify as a metropolitan city but that seeks to defer that status, or
  - 2. Any city currently deferring metropolitan city status that seeks to continue to defer such status.

(See Section II, Qualification Schedule, paragraph G.)

- D. For a county that has cooperation agreements in effect that provide for automatic renewal, a copy of the letter sent by the county that notified affected units of government that the agreement will be renewed unless the county is notified by the unit of government to terminate the agreement, and a copy of any such letter from any unit(s) of government requesting termination (see Section III, paragraph E).
- E. Where applicable, copies of fully executed cooperation agreements or amended agreements between the county and its included units of general local government, including any cooperation agreements from applicable units of general local government covered under Section III, Qualification Actions to be Taken by County, paragraph C, and the opinions of county counsel and governing body authorizations required in Section V, Cooperation Agreements, paragraphs B and C.

For a county that has cooperation agreements in effect that provide for automatic renewal of the urban county qualification period as provided under Section V, Cooperation Agreements, paragraph E, at the time of such automatic renewal, the

documents to be submitted are: (1) a legal opinion from the county's counsel that the terms and provisions continue to be authorized under state and local law and that the agreement continues to provide full legal authority for the county; (2) copies of any executed amendments to automatically renewed cooperation agreements (if any); and, (3) if locally required, governing body authorizations.

F. Any joint request(s) for inclusion of a metropolitan city as a part of the urban county as permitted by Section VIII, paragraph A, Metropolitan City/Urban County Joint Recipients, along with a copy of the required cooperation agreement(s). If either the urban county or the metropolitan city fall under the "exception criteria" at 24 CFR 570.208(a)(1)(ii) for activities that benefit low-and moderate-income residents of an area, the urban county must notify, in writing, the metropolitan city of the potential effects of such joint agreements on such activities. See Section VIII, paragraph A, for further clarification.

All jurisdictions seeking to qualify as an urban county for the first time must ensure that all documents outlined in this Section that are submitted to the HUD Field Offices are also submitted to the Entitlement Communities Division in HUD Headquarters for review. The original documents should be submitted to the HUD Field Office and the copies to HUD Headquarters.

#### V. COOPERATION AGREEMENTS

All cooperation agreements must meet the following standards in order to be found acceptable:

- A. The governing body of the county and the governing body of the cooperating unit of general local government shall authorize the agreement and the chief executive officer of each unit of general local government shall execute the agreement.
- B. The agreement must contain, or be accompanied by, a legal opinion from the county's counsel that the terms and provisions of the agreement are fully authorized under State and local law and that the agreement provides full legal authority for the county. Where the county does not have such authority, the legal opinion must state that the participating jurisdiction has the authority to undertake, or assist in undertaking, essential community renewal and lower income housing assistance activities. A mere certification by the county's counsel that the agreement is approved as to form is insufficient and unacceptable.
- C. The agreement must state that the agreement covers the CDBG Entitlement program and, where applicable, the HOME Investment Partnership Program (i.e., where the urban county receives funding under the HOME program as an urban county or as a member of a HOME consortium).
- D. The agreement must state that, by executing the CDBG cooperation agreement, the included unit of general local government understands that it:

- 1. May not apply for grants from appropriations under the State CDBG Program for fiscal years during the period in which it participates in the urban county's CDBG program; and
- 2. May receive a formula allocation under the HOME Program only through the urban county. Thus, even if the urban county does not receive a HOME formula allocation, the participating unit of local government cannot form a HOME consortium with other local governments. (Note: This does not preclude the urban county or a unit of government participating with the urban county from applying to the State for HOME funds, if the state allows. An existing renewable agreement need not be amended to add this Note. It is included here only for purposes of clarification.)
- E. The agreement must specify the three years covered by the urban county qualification period (e.g., Federal FYs 2011-2013), for which the urban county is to qualify to receive CDBG entitlement funding or, where applicable, specify the remaining one or two years of an existing urban county's qualification period. At the option of the county, the agreement may provide that it will automatically be renewed for participation in successive three-year qualification periods, unless the county or the participating unit of general local government provides written notice it elects not to participate in a new qualification period. A copy of that notice must be sent to the HUD Field Office.

Where such agreements are used, the agreement must state that, by the date specified in HUD's urban county qualification notice for the next qualification period, the urban county will notify the participating unit of general local government in writing of its right not to participate. A copy of the county's notification to the jurisdiction must be sent to the HUD Field Office by the date specified in the urban county qualification schedule in Section II.

Cooperation agreements with automatic renewal provisions must include a stipulation that requires each party to adopt any amendment to the agreement incorporating changes necessary to meet the requirements for cooperation agreements set forth in an Urban County Qualification Notice applicable for a subsequent three-year urban county qualification period, and to submit such amendment to HUD as provided in the urban county qualification notice (see Section IV, Documents to be Submitted to HUD, paragraph E), and that such failure to comply will void the automatic renewal for such qualification period.

F. The agreement must provide that it remains in effect until the CDBG (and HOME, where applicable) funds and program income received (with respect to activities carried out during the three-year qualification period, and any successive qualification periods under agreements that provide for automatic renewals) are expended and the funded activities completed, and that the county and participating unit of general local government cannot terminate or withdraw

from the cooperation agreement while it remains in effect.

- G. The agreement must expressly state that the county and the cooperating unit of general local government agree to "cooperate to undertake, or assist in undertaking, community renewal and lower-income housing assistance activities." If the county does not have such powers, the agreement must expressly state that the cooperating unit of general local government agrees to "undertake, or assist in undertaking, community renewal and lower-income housing assistance activities." As an alternative to this wording, the cooperation agreement may reference State legislation authorizing such activities, but only with the approval of the specific alternative wording by HUD Field Counsel.
- H. The agreement must contain a provision obligating the county and the cooperating unit of general local government to take all actions necessary to assure compliance with the urban county's certification required by section 104(b) of Title I of the Housing and Community Development Act of 1974, as amended, including Title VI of the Civil Rights Act of 1964, the Fair Housing Act, section 109 of Title I of the Housing and Community Development Act of 1974, and other applicable laws. The agreements shall also contain a provision prohibiting urban county funding for activities in, or in support of, any cooperating unit of general local government that does not affirmatively further fair housing within its own jurisdiction or that impedes the county's actions to comply with the county's fair housing certification. This provision is required because noncompliance by a unit of general local government included in an urban county may constitute noncompliance by the grantee (i.e., the county) that can, in turn, provide cause for funding sanctions or other remedial actions by the Department.
- I. The agreement must expressly state "that the cooperating unit of general local government has adopted and is enforcing:
  - 1. A policy prohibiting the use of excessive force by law enforcement agencies within its jurisdiction against any individuals engaged in non-violent civil rights demonstrations; and
  - 2. A policy of enforcing applicable State and local laws against physically barring entrance to or exit from a facility or location which is the subject of such non-violent civil rights demonstrations within jurisdictions."
- J. The agreement may not contain a provision for veto or other restriction that would allow any party to the agreement to obstruct the implementation of the approved Consolidated Plan during the period covered by the agreement. The county has final responsibility for selecting CDBG (and HOME, where applicable) activities and submitting the Consolidated Plan to HUD, although if the county is a member of a HOME consortium, the consortium submits the Plan developed by the county (see Section I, General Requirements, paragraph C).

- K. The agreement must contain language specifying that, pursuant to 24 CFR 570.501(b), the unit of local government is subject to the same requirements applicable to subrecipients, including the requirement of a written agreement as described in 24 CFR 570.503 (see Section VIII, Special Considerations, paragraph B).
- L. A county may also include in the cooperation agreement any provisions authorized by State and local laws that legally obligate the cooperating units to undertake the necessary actions, as determined by the county, to carry out a community development program and the approved Consolidated Plan and/or meet other requirements of the CDBG (and HOME, where applicable) program and other applicable laws.

# VI. PERIOD OF QUALIFICATION

#### A. <u>General</u>

Any county that qualifies as an urban county will be entitled to receive funds as an urban county for three consecutive fiscal years regardless of changes in its population or boundary or population changes in any communities contained within the urban county during that period, provided funds are appropriated by Congress. However, during the period of qualification, no included unit of general local government may withdraw from the urban county unless the urban county does not receive a grant for any year during such period.

The urban county's grant amount is calculated annually and will reflect the addition of any new units of general local government during the second and third years of the period of qualification.

Any unincorporated portion of the county that incorporates during the urban county qualification period will remain part of the urban county through the end of the three-year period.

Any unit of general local government that is part of an urban county will continue to be included in the urban county for that county's qualification period, even if it meets the criteria to be considered a "metropolitan city" during that period. Such an included unit of general local government cannot become eligible for a separate entitlement grant as a metropolitan city while participating as a part of an urban county (see Section VIII, paragraph E).

#### B. Retaining Urban County Classification

Any county classified as an urban county in FY 1999 may, at the option of the county, remain classified as an urban county.

Any county that has been classified as an urban county after FY 1999 and is so {D0241326.DOC / 1}

classified for at least two years will retain its classification as an urban county, unless the urban county qualified under section 102(a)(6)(A) of Title I of the Housing and Community Development Act of 1974, as amended, and fails to requalify under that section due to the election of a currently participating nonentitlement community to opt out or not to renew a cooperation agreement (for reasons other than becoming an eligible metropolitan city).

#### VII. URBAN COUNTY PROGRAM RESPONSIBILITIES

The county, as the CDBG grant recipient, either for the urban county or a joint recipient (see Section VIII, paragraph A, Metropolitan City/Urban County Joint Recipients) has full responsibility for the execution of the community development program, for following its Consolidated Plan, and for meeting the requirements of other applicable laws (e.g., National Environmental Policy Act, Uniform Relocation Act, Fair Housing Act, Title VI of the Civil Rights Act of 1964, Sec. 504 of the Rehabilitation Act of 1973, Sec. 109 of Title I of the Housing and Community Development Act of 1974, the Americans with Disabilities Act of 1990, and for affirmatively furthering fair housing). The county's responsibility must include these functions even where, as a matter of administrative convenience or State law, the county permits the participating units of general local government to carry out essential community development and housing assistance activities. The county will be held accountable for the accomplishment of the community development program, for following its Consolidated Plan, and for ensuring that actions necessary for such accomplishment are taken by cooperating units of general local government.

#### VIII. SPECIAL CONSIDERATIONS

#### A. Metropolitan City/Urban County Joint Recipients

Any urban county and any metropolitan city located in whole or in part within that county can ask HUD to approve the inclusion of the metropolitan city as a part of the urban county for purposes of planning and implementing a joint community development and housing assistance program. HUD will consider approving a joint request only if it is signed by the chief executive officers of both entities and is submitted at the time the county is seeking its qualification as an urban county. A joint request will be deemed approved unless HUD notifies the city and the county otherwise within 30 days following submission of the joint request and an executed cooperation agreement meeting the requirements specified under Section V, Cooperation Agreements. An urban county may be joined by more than one metropolitan city, but a metropolitan city located in more than one urban county may be a joint recipient with only one urban county at a time.

Upon urban county qualification and HUD approval of the joint request and cooperation agreement, the metropolitan city becomes a part of the urban county for purposes of program planning and implementation for the entire period of the

urban county qualification, and for the CDBG program, will be treated by HUD as any other unit of general local government that is a part of the urban county. When a metropolitan city joins an urban county in this manner, the grant amount is the sum of the amounts authorized for the individual metropolitan city and urban county. The urban county becomes the grant recipient.

While a metropolitan city in a joint agreement with the urban county is treated the same as any other unit of general local government that is part of the urban county for purposes of the CDBG program, this is not true under the HOME program. If the metropolitan city does not qualify to receive a separate allocation of HOME funds, to be considered for HOME funding as part of the urban county, it must form a HOME consortium with the urban county. If the metropolitan city qualifies to receive a separate allocation of HOME funds, it has three options: (1) it may form a HOME consortium with the county, in which case it will be included as part of the county when the HOME funds for the county are calculated; (2) it may elect to continue to receive its separate HOME allocation but subgrant it to the county to administer; or (3) the metropolitan city may administer its HOME program on its own.

Counties and metropolitan cities considering a joint request should be aware that significant effects could occur where either the urban county or the metropolitan city would otherwise fall under the "exception rule" criteria for activities that benefit low-and moderate-income residents on an area basis (see 24 CFR 570.208(a)(1)(ii)). Joint agreements result in a modification to an urban county's configuration, and a change in the mix of census block groups in an urban county is likely to change the relative ranking of specific block groups by quartile, thus affecting the minimum concentration of low- and moderate-income persons under the "exception rule." HUD will make a rank-ordering computer run available to counties and metropolitan cities considering joint participation to assist them in determining the possible effects of inclusion and how such an agreement may impact their respective programs.

#### B. Subrecipient Agreements

The execution of cooperation agreements meeting the requirements of Section V, Cooperation Agreements, herein between an urban county and its participating units of local government does not in itself satisfy the requirement for a written subrecipient agreement required by the regulations at 24 CFR 570.503. Where a participating unit of general local government carries out an eligible activity funded by the urban county, the urban county is responsible, prior to disbursing any CDBG funds for any such activity or project, for executing a written subrecipient agreement with the unit of government containing the minimum requirements found at 24 CFR 570.503. The subrecipient agreement must remain in effect during any period that the unit of local government has control over CDBG funds, including program income.

C. Ineligibility for State CDBG Program

An urban county's included units of general local government are ineligible to apply for grants from appropriations under the State CDBG Program for fiscal years during the period in which they are participating in the Entitlement CDBG program with the urban county.

#### D. Eligibility for a HOME Consortium

When included units of local government become part of an urban county for the CDBG Program, they are part of the urban county for the HOME Program and may receive a formula allocation under the HOME Program only as part of the urban county. Thus, even if the urban county does not receive a HOME formula allocation, the participating unit of local government cannot form a HOME consortium with other local governments. However, this does not preclude the urban county or a unit of government within an urban county from applying to the State for HOME funds, if the State allows.

#### E. Counties with Potential Metropolitan Cities

If a county includes one or more communities that believe their population meets the statutory threshold to enable them to receive CDBG entitlement funds as a metropolitan city directly, HUD has identified two options a county may use to address such situations:

- 1. The county and community can negotiate a schedule that will provide the community additional time to receive notification from HUD of its eligibility as a potential new metropolitan city and, if the community does not reach metropolitan city status (or becomes eligible and elects to defer its status), execute a cooperation agreement and still meet the deadlines identified in this Notice; or
- 2. If a county believes delaying the execution of a cooperation agreement until HUD provides such notification will prohibit it from meeting the submission deadlines in this Notice, the county may want to include a clause in the agreement that provides that the agreement will be voided if the community is advised by HUD, prior to the completion of the requalification process for FY 2011-2013, that it is eligible to become a metropolitan city and the community elects to take its entitlement status. If such a clause is used, it must state that if the agreement is not voided on the basis of the community's eligibility as a metropolitan city prior to July 9, 2010 (or a later date if approved in writing by HUD), the community must remain a part of the county for the entire three-year period of the county's qualification.

Option 1 is preferred. Option 2 is available if a county wishes to use it, although there is concern that a community may believe that the use of a clause that may void the agreement will enable it to "opt out" later in the three-year period of qualification if it reaches the population during that time to be a metropolitan city. Therefore, any such clause must be clear that it applies only for a limited period of time.

There are jurisdictions that may potentially qualify as urban counties for the first time because they contain one or more metropolitan cities that may consider relinquishing their status as entitlement grantees. If a county has a metropolitan city or cities that are willing to relinquish its/their status as entitlement grantee(s) and the county wants to begin the process of qualifying as an urban county, the Entitlement Communities Division in HUD Headquarters should be notified as soon as possible, but no later than two weeks after the county notifies the Field Office of its intent to qualify as an urban county. A list of these counties is provided as Attachment F.

#### IX. DETERMINATIONS OF ESSENTIAL POWERS

A. For new urban counties, HUD Field Office Counsel must initially determine whether each county within its jurisdiction that is eligible to qualify as an urban county has powers to carry out essential community renewal and lower-income housing assistance activities. For requalifying urban counties, the Field Office Counsel may rely on its previous determination(s) unless there is evidence to the contrary. In assessing such evidence, Field Office counsel may consider information provided by the county and its included units of general local government as well as other relevant information obtained from independent sources.

In making the required determinations, Field Office Counsel must consider both the county's authority and, where applicable, the authority of its designated agency or agencies. Field Office Counsel shall make such determinations as identified below and concur in notifications to the county(ies) about these issues.

- B. For new and requalifying counties, the notification by the Field Office required under Section II, paragraph A, must include the following determinations:
  - 1. Whether the county is authorized to undertake essential community development and housing assistance activities in its unincorporated areas, if any, which are not units of general local government. For these purposes, the term "essential community development and housing assistance activities" means community renewal and lowerincome housing assistance activities. Activities that may be accepted as essential community development and housing assistance activities might include, but are not limited to: (1) acquisition of property for disposition for private reuse, especially for low- and moderate-income housing; (2) direct rehabilitation of or financial assistance to housing; (3) low rent housing activities; (4) disposition of land to private developers for appropriate redevelopment; and (5) condemnation of property for lowincome housing. (Note: The phrase "specifically urban renewal and publicly assisted housing", although in 24 CFR 570.307(c), is not included in this Notice because it does not appear in the text of the Housing and Community Development Act of 1974, as amended (the Act). Although not in the Act, the House Committee Report accompanying the CDBG legislation made specific reference to the term "renewal" and indicates that Congress intended eligible urban counties to be able to carry out all

aspects of the urban renewal program (which was subsequently consolidated by the CDBG program));

- 2. In which of the county's units of general local government the county is authorized to undertake essential community development and housing assistance activities without the consent of the governing body of the locality. The population of these units of local government will be counted towards qualification of the urban county unless they specifically elect to be excluded from the county for purposes of the CDBG program and so notify both the county and HUD in writing by May 28, 2010 (see Section II, paragraph E); and,
- 3. In which of the county's units of general local government the county is either (a) not authorized to undertake essential community development and housing assistance activities or (b) may do so only with the consent of the governing body of the locality. The population of these units of local government will only be counted if they have signed cooperation agreements with the county that meet the standards set forth in Section V of this Notice.

Attachments

# ATTACHMENT A

# ALL CURRENTLY QUALIFIED URBAN COUNTIES

# **NEW ENGLAND FIELD OFFICES**

MAINE

#### CUMBERLAND COUNTY

# **NEW YORK/NEW JERSEY FIELD OFFICES**

NEW JERSEY	ATLANTIC COUNTY
NEW JERSEY	BERGEN COUNTY
NEW JERSEY	BURLINGTON COUNTY
NEW JERSEY	CAMDEN COUNTY
NEW JERSEY	ESSEX COUNTY
NEW JERSEY	GLOUCESTER COUNTY
NEW JERSEY	HUDSON COUNTY
NEW JERSEY	MIDDLESEX COUNTY
NEW JERSEY	MONMOUTH COUNTY
NEW JERSEY	MORRIS COUNTY
NEW JERSEY	OCEAN COUNTY
NEW JERSEY	PASSAIC COUNTY
NEW JERSEY	SOMERSET COUNTY
NEW JERSEY	UNION COUNTY
NEW YORK	DUTCHESS COUNTY
NEW YORK	ERIE COUNTY
NEW YORK	MONROE COUNTY
NEW YORK	NASSAU COUNTY
NEW YORK	ONONDAGA COUNTY
NEW YORK	ORANGE COUNTY
NEW YORK	ROCKLAND COUNTY
NEW YORK	SUFFOLK COUNTY
NEW YORK	WESTCHESTER COUNTY

# **MID-ATLANTIC FIELD OFFICES**

DELAWARE	NEW CASTLE COUNTY
MARYLAND	ANNE ARUNDEL COUNTY
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MARYLAND	BALTIMORE COUNTY
MARYLAND	HARFORD COUNTY
MARYLAND	HOWARD COUNTY
MARYLAND	MONTGOMERY COUNTY
MARYLAND	PRINCE GEORGES COUNTY
PENNSYLVANIA	ALLEGHENY COUNTY
PENNSYLVANIA	BEAVER COUNTY
PENNSYLVANIA	BERKS COUNTY
PENNSYLVANIA	BUCKS COUNTY
PENNSYLVANIA	CHESTER COUNTY
PENNSYLVANIA	CUMBERLAND COUNTY
PENNSYLVANIA	DAUPHIN COUNTY
PENNSYLVANIA	DELAWARE COUNTY
PENNSYLVANIA	LANCASTER COUNTY
PENNSYLVANIA	LEHIGH COUNTY
PENNSYLVANIA	LUZERNE COUNTY
PENNSYLVANIA	MONTGOMERY COUNTY
PENNSYLVANIA	NORTHAMPTON COUNTY
PENNSYLVANIA	WASHINGTON COUNTY
PENNSYLVANIA	WESTMORELAND COUNTY
PENNSYLVANIA	YORK COUNTY
VIRGINIA	ARLINGTON COUNTY
VIRGINIA	CHESTERFIELD COUNTY

VIRGINIA VIRGINIA VIRGINIA VIRGINIA VIRGINIA ARLINGTON COUNTY CHESTERFIELD COUNTY FAIRFAX COUNTY HENRICO COUNTY LOUDOUN COUNTY PRINCE WILLIAM COUNTY

# SOUTHEAST/CARIBBEAN FIELD OFFICES

ALABAMA	JEFFERSON COUNTY
ALABAMA	MOBILE COUNTY
FLORIDA	BREVARD COUNTY
FLORIDA	BROWARD COUNTY
FLORIDA	COLLIER COUNTY
FLORIDA	ESCAMBIA COUNTY
FLORIDA	HILLSBOROUGH COUNTY
	JACKSONVILLE-DUVAL
FLORIDA	COUNT
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FLORIDA FLORIDA	LAKE COUNTY LEE COUNTY
FLORIDA	MANATEE COUNTY
FLORIDA	MARION COUNTY
FLORIDA	MIAMI-DADE COUNTY
FLORIDA	ORANGE COUNTY
FLORIDA	OSCEOLA COUNTY
FLORIDA	PALM BEACH COUNTY
FLORIDA	PASCO COUNTY
FLORIDA	PINELLAS COUNTY
FLORIDA	POLK COUNTY
FLORIDA	SARASOTA COUNTY
FLORIDA	SEMINOLE COUNTY
FLORIDA	VOLUSIA COUNTY
GEORGIA	CHEROKEE COUNTY
GEORGIA	CLAYTON COUNTY
GEORGIA	COBB COUNTY
GEORGIA	DE KALB COUNTY
GEORGIA	FULTON COUNTY
GEORGIA	<b>GWINNETT COUNTY</b>
KENTUCKY	JEFFERSON COUNTY
NORTH CAROLINA	CUMBERLAND COUNTY
NORTH CAROLINA	MECKLENBURG COUNTY
NORTH CAROLINA	WAKE COUNTY
SOUTH CAROLINA	CHARLESTON COUNTY
SOUTH CAROLINA	GREENVILLE COUNTY
SOUTH CAROLINA	HORRY COUNTY
SOUTH CAROLINA	LEXINGTON COUNTY
SOUTH CAROLINA	RICHLAND COUNTY
SOUTH CAROLINA	SPARTANBURG COUNTY
TENNESSEE	KNOX COUNTY
TENNESSEE	SHELBY COUNTY

# MIDWEST FIELD OFFICES

ILLINOIS ILLINOIS ILLINOIS {D0241326.DOC / 1} COOK COUNTY DU PAGE COUNTY KANE COUNTY

ILLINOIS ILLINOIS ILLINOIS ILLINOIS ILLINOIS	LAKE COUNTY MADISON COUNTY MCHENRY COUNTY ST CLAIR COUNTY WILL COUNTY
INDIANA INDIANA	HAMILTON COUNTY LAKE COUNTY
INDIANA	LAKE COUNT I
MICHIGAN	GENESEE COUNTY
MICHIGAN	KENT COUNTY
MICHIGAN	MACOMB COUNTY
MICHIGAN	OAKLAND COUNTY
MICHIGAN	WASHTENAW COUNTY
MICHIGAN	WAYNE COUNTY
MINNESOTA	ANOKA COUNTY
MINNESOTA	DAKOTA COUNTY
MINNESOTA	HENNEPIN COUNTY
MINNESOTA	RAMSEY COUNTY
MINNESOTA	ST LOUIS COUNTY
MINNESOTA	WASHINGTON COUNTY
OHIO	BUTLER COUNTY
OHIO	CUYAHOGA COUNTY
OHIO	FRANKLIN COUNTY
OHIO	HAMILTON COUNTY
OHIO	LAKE COUNTY
OHIO	MONTGOMERY COUNTY
OHIO	STARK COUNTY
OHIO	SUMMIT COUNTY
OHIO	WARREN COUNTY
WISCONSIN	DANE COUNTY
WISCONSIN	MILWAUKEE COUNTY
WISCONSIN	WAUKESHA COUNTY

# **SOUTHWEST FIELD OFFICES**

LOUISIANA	JEFFERSON PARISH
LOUISIANA	ST. TAMMANY PARISH

OKLAHOMA	TULSA COUNTY
TEXAS	BEXAR COUNTY
TEXAS	BRAZORIA COUNTY
TEXAS	DALLAS COUNTY
TEXAS	FORT BEND COUNTY
TEXAS	HARRIS COUNTY
TEXAS	HIDALGO COUNTY
TEXAS	MONTGOMERY COUNTY
TEXAS	TARRANT COUNTY
TEXAS	TRAVIS COUNTY
TEXAS	WILLIAMSON COUNTY
KANSAS	JOHNSON COUNTY
MISSOURI	JEFFERSON COUNTY
MISSOURI	ST LOUIS COUNTY

# **ROCKY MOUNTAIN FIELD OFFICES**

COLORADO	ADAMS COUNTY
COLORADO	ARAPAHOE COUNTY
COLORADO	DOUGLAS COUNTY
COLORADO	EL PASO COUNTY
COLORADO	JEFFERSON COUNTY

UTAH	SALT LAKE COUNTY
UTAH	UTAH COUNTY

# **PACIFIC/HAWAII FIELD OFFICES**

ARIZONA	MARICOPA COUNTY
ARIZONA	PIMA COUNTY
CALIFORNIA	ALAMEDA COUNTY
CALIFORNIA	CONTRA COSTA COUNTY
CALIFORNIA	FRESNO COUNTY
CALIFORNIA	KERN COUNTY
CALIFORNIA	LOS ANGELES COUNTY
CALIFORNIA	MARIN COUNTY
CALIFORNIA	ORANGE COUNTY
CALIFORNIA	RIVERSIDE COUNTY

CALIFORNIA	SACRAMENTO COUNTY SAN BERNARDINO
CALIFORNIA	COUNTY
CALIFORNIA	SAN DIEGO COUNTY
CALIFORNIA	SAN JOAQUIN COUNTY
CALIFORNIA	SAN LUIS OBISPO COUNTY
CALIFORNIA	SAN MATEO COUNTY
CALIFORNIA	SANTA BARBARA COUNTY
CALIFORNIA	SANTA CLARA COUNTY
CALIFORNIA	SONOMA COUNTY
CALIFORNIA	STANISLAUS COUNTY
CALIFORNIA	VENTURA COUNTY

NEVADA

CLARK COUNTY

#### NORTHWEST/ALASKA FIELD OFFICES

OREGON	CLACKAMAS COUNTY
OREGON	MULTNOMAH COUNTY
OREGON	WASHINGTON COUNTY

WASHINGTON WASHINGTON WASHINGTON WASHINGTON WASHINGTON CLARK COUNTY KING COUNTY KITSAP COUNTY PIERCE COUNTY SNOHOMISH COUNTY SPOKANE COUNTY

#### ATTACHMENT B

# COUNTIES SCHEDULED TO REQUALIFY IN 2010 FOR FYS 2011-2013

# **NEW YORK/NEW JERSEY FIELD OFFICES**

NEW JERSEY	GLOUCESTER COUNTY
NEW JERSEY	OCEAN COUNTY
NEW JERSEY	PASSAIC COUNTY
NEW JERSEY	SOMERSET COUNTY

#### **MID-ATLANTIC FIELD OFFICES**

MARYLAND	HOWARD COUNTY
PENNSYLVANIA	CUMBERLAND COUNTY
PENNSYLVANIA	DAUPHIN COUNTY

HENRICO COUNTY VIRGINIA

#### SOUTHEAST/CARIBBEAN FIELD OFFICES

ALABAMA

MOBILE COUNTY

LEE COUNTY
MANATEE COUNTY
MARION COUNTY
SARASOTA COUNTY

SOUTH CAROLINA HORRY COUNTY SOUTH CAROLINA

**RICHLAND COUNTY** 

#### **MIDWEST FIELD OFFICES**

MINNESOTA	ANOKA COUNTY
MINNESOTA	DAKOTA COUNTY
MINNESOTA	ST LOUIS COUNTY

WISCONSIN

# DANE COUNTY WISCONSINDANE COUNTYWISCONSINWAUKESHA COUNTY

# **SOUTHWEST FIELD OFFICES**

- LOUISIANA ST. TAMMANY PARISH
- TULSA COUNTY OKLAHOMA

# **PACIFIC/HAWAII FIELD OFFICES**

ARIZONA PIMA COUNTY

CALIFORNIA STANISLAUS COUNTY

# **NORTHWEST/ALASKA FIELD OFFICES**

WASHINGTON KITSAP COUNTY

#### ATTACHMENT C

# COUNTIES SCHEDULED TO REQUALIFY IN 2011 FOR FYS 2012-2014

# **NEW YORK/NEW JERSEY FIELD OFFICES**

BERGEN COUNTY
BURLINGTON COUNTY
CAMDEN COUNTY
ESSEX COUNTY
HUDSON COUNTY
MIDDLESEX COUNTY
MONMOUTH COUNTY
MORRIS COUNTY
UNION COUNTY
ERIE COUNTY
MONROE COUNTY
NASSAU COUNTY
ONONDAGA COUNTY
ORANGE COUNTY
ROCKLAND COUNTY
SUFFOLK COUNTY

NEW YORK WESTCHESTER COUNTY

#### MID-ATLANTIC FIELD OFFICES

DELAWARE	NEW CASTLE COUNTY
MARYLAND MARYLAND MARYLAND MARYLAND MARYLAND	ANNE ARUNDEL COUNTY BALTIMORE COUNTY HARFORD COUNTY MONTGOMERY COUNTY PRINCE GEORGES COUNTY
PENNSYLVANIA PENNSYLVANIA PENNSYLVANIA PENNSYLVANIA PENNSYLVANIA	ALLEGHENY COUNTY BEAVER COUNTY BERKS COUNTY BUCKS COUNTY CHESTER COUNTY DELAWARE COUNTY

PENNSYLVANIA	LANCASTER COUNTY
PENNSYLVANIA	LUZERNE COUNTY
PENNSYLVANIA	MONTGOMERY COUNTY
PENNSYLVANIA	WASHINGTON COUNTY
PENNSYLVANIA	WESTMORELAND COUNTY
PENNSYLVANIA	YORK COUNTY

VIRGINIA	ARLINGTON COUNTY
VIRGINIA	FAIRFAX COUNTY

# SOUTHEAST/CARIBBEAN FIELD OFFICES

ALABAMA	JEFFERSON COUNTY
FLORIDA FLORIDA FLORIDA FLORIDA FLORIDA FLORIDA FLORIDA FLORIDA	BROWARD COUNTY ESCAMBIA COUNTY HILLSBOROUGH COUNTY LAKE COUNTY MIAMI-DADE COUNTY ORANGE COUNTY PALM BEACH COUNTY PINELLAS COUNTY POLK COUNTY
FLORIDA	VOLUSIA COUNTY

GEORGIA	CHEROKEE COUNTY
GEORGIA	COBB COUNTY
GEORGIA	DE KALB COUNTY
GEORGIA	FULTON COUNTY

SOUTH CAROLINA	CHARLESTON COUNTY
SOUTH CAROLINA	<b>GREENVILLE COUNTY</b>
SOUTH CAROLINA	LEXINGTON COUNTY

# TENNESSEE KNOX COUNTY

# **MIDWEST FIELD OFFICES**

ILLINOIS	COOK COUNTY
ILLINOIS	DU PAGE COUNTY
ILLINOIS	LAKE COUNTY
ILLINOIS	MADISON COUNTY
ILLINOIS	ST CLAIR COUNTY

# ILLINOIS

#### WILL COUNTY

MICHIGAN	GENESEE COUNTY
MICHIGAN	KENT COUNTY
MICHIGAN	MACOMB COUNTY
MICHIGAN	OAKLAND COUNTY
MICHIGAN	WASHTENAW COUNTY
MICHIGAN	WAYNE COUNTY
MINNESOTA	HENNEPIN COUNTY
OHIO	CUYAHOGA COUNTY
OHIO	FRANKLIN COUNTY
OHIO	HAMILTON COUNTY
OHIO	LAKE COUNTY
OHIO	MONTGOMERY COUNTY
OHIO	STARK COUNTY
OHIO	SUMMIT COUNTY
OHIO	WARREN COUNTY

WISCONSIN MI	LWAUKEE COUNTY
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# SOUTHWEST FIELD OFFICES

LOUISIANA	JEFFERSON PARISH
TEXAS	DALLAS COUNTY
TEXAS	HARRIS COUNTY
TEXAS	HIDALGO COUNTY
TEXAS	TARRANT COUNTY
TEXAS	TRAVIS COUNTY

# **GREAT PLAINS FIELD OFFICES**

# **ROCKY MOUNTAIN FIELD OFFICES**

COLORADO	EL PASO COUNTY
COLORADO	JEFFERSON COUNTY

UTAH SALT LAKE COUNTY

# **PACIFIC/HAWAII FIELD OFFICES**

ARIZONA	MARICOPA COUNTY
CALIFORNIA	ALAMEDA COUNTY
CALIFORNIA	CONTRA COSTA COUNTY
CALIFORNIA	FRESNO COUNTY
CALIFORNIA	KERN COUNTY
CALIFORNIA	LOS ANGELES COUNTY
CALIFORNIA	MARIN COUNTY
CALIFORNIA	ORANGE COUNTY
CALIFORNIA	RIVERSIDE COUNTY
CALIFORNIA	SACRAMENTO COUNTY
	SAN BERNARDINO
CALIFORNIA	COUNTY
CALIFORNIA	SAN DIEGO COUNTY
CALIFORNIA	SAN JOAQUIN COUNTY
CALIFORNIA	SAN LUIS OBISPO COUNTY
CALIFORNIA	SAN MATEO COUNTY
CALIFORNIA	SANTA CLARA COUNTY
CALIFORNIA	SONOMA COUNTY

NEVADA

CLARK COUNTY

# NORTHWEST/ALASKA FIELD OFFICES

OREGON	CLACKAMAS COUNTY
OREGON	WASHINGTON COUNTY

WASHINGTON	
WASHINGTON	
WASHINGTON	
WASHINGTON	
WASHINGTON	

CLARK COUNTY
KING COUNTY
PIERCE COUNTY
SNOHOMISH COUNTY
SPOKANE COUNTY

# ATTACHMENT D

COUNTIES SCHEDULED TO REQUALIFY IN 2012 FOR FYS 2013-2015

#### **NEW ENGLAND FIELD OFFICES**

MAINE CUMBERLAND COUNTY

#### **NEW YORK/NEW JERSEY FIELD OFFICES**

NEW JERSEY ATLANTIC COUNTY

NEW YORK DUTCHESS COUNTY

# **MID-ATLANTIC FIELD OFFICES**

PENNSYLVANIA	LEHIGH COUNTY
PENNSYLVANIA	NORTHAMPTON COUNTY

VIRGINIA CHESTERFIELD COUNTY VIRGINIA LOUDOUN COUNTY VIRGINIA PRINCE WILLIAM COUNTY

#### SOUTHEAST/CARIBBEAN FIELD OFFICES

FLORIDA FLORIDA	BREVARD COUNTY COLLIER COUNTY JACKSONVILLE-DUVAL
FLORIDA	COUNT
FLORIDA	Osceola County
FLORIDA	PASCO COUNTY
FLORIDA	SEMINOLE COUNTY
GEORGIA	CLAYTON COUNTY
GEORGIA	GWINNETT COUNTY
NORTH CAROLINA	CUMBERLAND COUNTY
NORTH CAROLINA	MECKLENBURG COUNTY
NORTH CAROLINA	WAKE COUNTY
SOUTH CAROLINA	SPARTANBURG COUNTY
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TENNESSEE

#### SHELBY COUNTY

# **MIDWEST FIELD OFFICES**

ILLINOIS	KANE COUNTY
ILLINOIS	MCHENRY COUNTY
INDIANA	HAMILTON COUNTY
INDIANA	LAKE COUNTY

MINNESOTA	RAMSEY COUNTY
MINNESOTA	WASHINGTON COUNTY

# SOUTHWEST FIELD OFFICES

TEXAS	BEXAR COUNTY
TEXAS	BRAZORIA COUNTY
TEXAS	FORT BEND COUNTY
TEXAS	MONTGOMERY COUNTY
TEXAS	WILLIAMSON COUNTY

# **GREAT PLAINS FIELD OFFICES**

KANSAS JOHNSON	N COUNTY
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MISSOURI JEFFERSON COUNTY

#### **ROCKY MOUNTAIN FIELD OFFICES**

COLORADO	ADAMS COUNTY
COLORADO	ARAPAHOE COUNTY
COLORADO	DOUGLAS COUNTY

# UTAH UTAH COUNTY

# PACIFIC/HAWAII FIELD OFFICES

CALIFORNIA	SANTA BARBARA COUNTY
CALIFORNIA	VENTURA COUNTY

# NORTHWEST/ALASKA FIELD OFFICES

# OREGON MULTNOMAH COUNTY ATTACHMENT E

COUNTIES QUALIFIED THROUGH 2011 OR 2012 THAT CONTAIN NON-PARTICIPATING COMMUNITIES

#### **NEW ENGLAND FIELD OFFICES**

MAINE CUMBERLAND COUNTY

# **NEW YORK/NEW JERSEY FIELD OFFICES**

ATLANTIC COUNTY
BERGEN COUNTY
BURLINGTON COUNTY
CAMDEN COUNTY
ESSEX COUNTY
HUDSON COUNTY
MONMOUTH COUNTY
MORRIS COUNTY
UNION COUNTY
DUTCHESS COUNTY
ERIE COUNTY
NASSAU COUNTY
ONONDAGA COUNTY
ORANGE COUNTY
ROCKLAND COUNTY
SUFFOLK COUNTY
WESTCHESTER
COUNTY

# **MID-ATLANTIC FIELD OFFICES**

DELAWARE	NEW CASTLE COUNTY
MARYLAND	ANNE ARUNDEL COUNTY
MARYLAND	BALTIMORE COUNTY
MARYLAND	HARFORD COUNTY MONTGOMERY
MARYLAND	COUNTY
MARYLAND {D0241326.DOC / 1}	PRINCE GEORGES

# COUNTY

PENNSYLVANIA	ALLEGHENY COUNTY
PENNSYLVANIA	BEAVER COUNTY
PENNSYLVANIA	BERKS COUNTY
PENNSYLVANIA	BUCKS COUNTY
PENNSYLVANIA	CHESTER COUNTY
PENNSYLVANIA	LANCASTER COUNTY
PENNSYLVANIA	LUZERNE COUNTY
	MONTGOMERY
PENNSYLVANIA	COUNTY
	NORTHAMPTON
PENNSYLVANIA	COUNTY
PENNSYLVANIA	WASHINGTON COUNTY
	WESTMORELAND
PENNSYLVANIA	COUNTY
PENNSYLVANIA	YORK COUNTY

VIRGINIA	ARLINGTON COUNTY
	CHESTERFIELD
VIRGINIA	COUNTY
VIRGINIA	FAIRFAX COUNTY

# SOUTHEAST/CARIBBEAN FIELD OFFICES

ALABAMA	JEFFERSON COUNTY
FLORIDA	BREVARD COUNTY
FLORIDA	BROWARD COUNTY
FLORIDA	COLLIER COUNTY
FLORIDA	ESCAMBIA COUNTY
	HILLSBOROUGH
FLORIDA	COUNTY
	JACKSONVILLE-DUVAL
FLORIDA	COUNT
FLORIDA	LAKE COUNTY
FLORIDA	MIAMI-DADE COUNTY
FLORIDA	ORANGE COUNTY
FLORIDA	Osceola County
FLORIDA	PALM BEACH COUNTY
FLORIDA	PASCO COUNTY
FLORIDA	PINELLAS COUNTY
FLORIDA	POLK COUNTY
FLORIDA	VOLUSIA COUNTY
{D0241326.DOC / 1}	

GEORGIA GEORGIA GEORGIA GEORGIA	CHEROKEE COUNTY CLAYTON COUNTY COBB COUNTY DE KALB COUNTY GWINNETT COUNTY
NORTH CAROLINA	CUMBERLAND COUNTY MECKLENBURG
NORTH CAROLINA	COUNTY
NORTH CAROLINA	WAKE COUNTY
SOUTH CAROLINA	CHARLESTON COUNTY
SOUTH CAROLINA	LEXINGTON COUNTY
	SPARTANBURG
SOUTH CAROLINA	COUNTY
TENNESSEE	KNOX COUNTY
TENNESSEE	SHELBY COUNTY

# **MIDWEST FIELD OFFICES**

ILLINOIS	COOK COUNTY
ILLINOIS	DU PAGE COUNTY
ILLINOIS	KANE COUNTY
ILLINOIS	LAKE COUNTY
ILLINOIS	MADISON COUNTY
ILLINOIS	ST CLAIR COUNTY
ILLINOIS	WILL COUNTY
INDIANA	HAMILTON COUNTY
INDIANA	LAKE COUNTY
MICHIGAN	GENESEE COUNTY
MICHIGAN	KENT COUNTY
MICHIGAN	MACOMB COUNTY
MICHIGAN	OAKLAND COUNTY
MICHIGAN	WASHTENAW COUNTY
MICHIGAN	WAYNE COUNTY
MINNESOTA	HENNEPIN COUNTY
MINNESOTA	RAMSEY COUNTY
MINNESOTA	WASHINGTON COUNTY

OHIO	CUYAHOGA COUNTY
OHIO	FRANKLIN COUNTY
OHIO	HAMILTON COUNTY
OHIO	LAKE COUNTY
	MONTGOMERY
OHIO	COUNTY
OHIO	STARK COUNTY
OHIO	WARREN COUNTY

# WISCONSIN MILWAUKEE COUNTY

# SOUTHWEST FIELD OFFICES

LOUISIANA	JEFFERSON PARISH
TEXAS	BEXAR COUNTY
TEXAS	BRAZORIA COUNTY
TEXAS	DALLAS COUNTY
TEXAS	FORT BEND COUNTY
TEXAS	HARRIS COUNTY
	MONTGOMERY
TEXAS	COUNTY
TEXAS	TARRANT COUNTY
TEXAS	TRAVIS COUNTY
TEXAS	WILLIAMSON COUNTY

# **GREAT PLAINS FIELD OFFICES**

KANSAS	JOHNSON COUNTY	
MISSOURI	JEFFERSON COUNTY	
MISSOURI	ST LOUIS COUNTY	

# **ROCKY MOUNTAIN FIELD OFFICES**

COLOBADO	ADAME COINTY
COLORADO	ADAMS COUNTY
COLORADO	ARAPAHOE COUNTY
COLORADO	DOUGLAS COUNTY
COLORADO	EL PASO COUNTY
COLORADO	JEFFERSON COUNTY
UTAH	SALT LAKE COUNTY

# UTAH UTAH COUNTY

# PACIFIC/HAWAII FIELD OFFICES

ARIZONA	MARICOPA COUNTY
CALIFORNIA	ALAMEDA COUNTY
	CONTRA COSTA
CALIFORNIA	COUNTY
CALIFORNIA	FRESNO COUNTY
CALIFORNIA	KERN COUNTY
CALIFORNIA	LOS ANGELES COUNTY
CALIFORNIA	MARIN COUNTY
CALIFORNIA	ORANGE COUNTY
CALIFORNIA	RIVERSIDE COUNTY
CALIFORNIA	SACRAMENTO COUNTY
	SAN BERNARDINO
CALIFORNIA	COUNTY
CALIFORNIA	SAN DIEGO COUNTY
	SAN LUIS OBISPO
CALIFORNIA	COUNTY
CALIFORNIA	SAN MATEO COUNTY
	SANTA BARBARA
CALIFORNIA	COUNTY
CALIFORNIA	SANTA CLARA COUNTY
CALIFORNIA	SONOMA COUNTY

# NEVADA CLARK COUNTY

# NORTHWEST/ALASKA FIELD OFFICES

OREGON OREGON OREGON	CLACKAMAS COUNTY MULTNOMAH COUNTY WASHINGTON COUNTY
WASHINGTON	CLARK COUNTY
WASHINGTON	KING COUNTY
WASHINGTON	PIERCE COUNTY
WASHINGTON	SNOHOMISH COUNTY
WASHINGTON	SPOKANE COUNTY

# ATTACHMENT F

# LIST OF COUNTIES THAT MAY QUALIFY AS URBAN COUNTIES IF METROPOLITAN CITIES RELINQUISH THEIR STATUS

STATE	COUNTY	ENTITLEMENT	POP 2008
AL	<b>Madison County</b>		319,510
AL		Huntsville city (pt.)	175,538
AL	<b>Montgomery County</b>		224,810
AL		Montgomery city	202,696
AR	<b>Benton County</b>		209,791
AR		Bentonville city	35,526
AR		Rogers city	56,726
AR		Springdale city (pt.)	5,654
AR	Pulaski County		376,797
AR		Jacksonville city	31,351
AR		Little Rock city	189,515
AR		North Little Rock city	59,430
AZ	Yavapai County		215,503
AZ		Peoria city (pt.)	394
AZ		Prescott city	42,697
CA	<b>Butte County</b>		220,337
CA		Chico city	83,791
CA		Paradise town	26,469
CA	Merced County		246,117
CA		Merced city	77,160
CA	Placer County		341,945
CA		Rocklin city	52,811
CA		Roseville city	112,660
CA	Santa Cruz County		253,137
CA		Santa Cruz city	56,124
CA	~ . ~	Watsonville city	50,442
CA	Solano County		407,515
CA		Fairfield city	103,683
CA		Vacaville city	92,219
CA		Vallejo city	114,729
CA	<b>Tulare County</b>		426,276
CA		Porterville city	51,830
CA		Tulare city	56,654
CA		Visalia city	121,040
CO	<b>Boulder County</b>		293,161
CO		Boulder city	94,171

СО		Longmont city (pt.)		85,421
CO	Larimer County			292,825
CO	v	Fort Collins city		136,509
CO		Loveland city		65,587
CO	Weld County	2		249,775
CO	L.	Greeley city		91,492
CO		Longmont city (pt.)		507
CO		Thornton city (pt.)	5	
FL	Alachua County			241,364
FL		Gainesville city		114,916
FL	Leon County			264,063
FL		Tallahassee city		171,922
FL	St. Lucie County			265,108
FL		Fort Pierce city		40,885
FL		Port St. Lucie city		154,353
GA	Chatham County			251,120
GA		Savannah city		132,410
IA	Linn County			208,574
IA		Cedar Rapids city		128,056
IA	Polk County			424,778
IA		Des Moines city (pt.)		196,708
IA		West Des Moines city (pt.)		49,308
ID	Ada County			380,920
ID		Boise City city		205,314
ID		Meridian city		66,916
IL	Winnebago County			300,252
IL		Rockford city		157,272
IN	Allen County			350,523
IN		Fort Wayne city		251,591
IN	St. Joseph County			266,680
IN		Mishawaka city		50,026
IN		South Bend city		103,807
KS	Sedgwick County			482,863
KS		Wichita city		366,046
LA	Caddo Parish			252,895
LA		Shreveport city (pt.)		198,683
MD	Frederick County			225,721
MD		Frederick city		59,213
ME	York County			201,686
ME		Biddeford city		21,435
ME		Biddeford city		21,435
MI	Ingham County			277,528
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MI		East Lansing city (pt.)		45,105
MI		Lansing city (pt.)		109,214
MI	Kalamazoo County			245,912
MI		Kalamazoo city		72,179
MI		Portage city		46,133
MI	Saginaw County			200,745
MI		Saginaw city		55,620
MO	<b>Clay County</b>			215,707
МО		Independence city (pt.)	6	
MO		Kansas City city (pt.)		98,329
MO	<b>Greene County</b>			266,944
MO		Springfield city (pt.)		156,198
MO	<b>Jackson County</b>			668,417
MO		Blue Springs city		55,698
MO		Independence city (pt.)		110,434
MO		Kansas City city (pt.)		313,228
MO		Lee's Summit city (pt.)		82,697
MO	St. Charles County			349,407
MO		O'Fallon city		76,819
MO		St. Charles city		64,386
MO		St. Peters city		55,500
MS	Hinds County			247,650
MS		Jackson city (pt.)		173,218
NC	<b>Buncombe County</b>			229,047
NC		Asheville city		74,543
NC	Durham County			262,715
NC		Chapel Hill town (pt.)		2,219
NC		Durham city (pt.)		223,246
NC		Raleigh city (pt.)		1,049
NC	Forsyth County			343,028
NC		High Point city (pt.)		15
NC		Winston-Salem city		217,600
NC	Gaston County			206,679
NC		Gastonia city		72,505
NC	<b>Guilford County</b>			472,216
NC		Burlington city (pt.)		123
NC		Greensboro city		250,642
NC		High Point city (pt.)		100,123
NE	<b>Douglas County</b>			502,032
NE		Omaha city		438,646
NE	Lancaster County			278,728
NE		Lincoln city		251,624
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<b>NJ</b> NJ	Mercer County	Ewing township		<b>364,883</b> 36,062
NJ		Hamilton township		90,402
NJ		Trenton city		82,883
NM	<b>Bernalillo County</b>			635,139
NM		Albuquerque city		521,999
NM		Rio Rancho city (pt.)	4	
NM	Dona Ana County			201,603
NM		Las Cruces city		91,865
NV	Washoe County			410,443
NV		Reno city		217,016
NV		Sparks city		88,602
NY	Albany County			298,130
NY		Albany city		93,539
NY		Colonie town		81,540
NY	Niagara County			214,464
NY		Niagara Falls city		51,345
NY	Oneida County			231,590
NY		Rome city		33,673
NY		Utica city		58,082
NY	Saratoga County			217,191
NY		Saratoga Springs city		28,844
OH	Lorain County			304,373
OH		Elyria city		54,979
OH		Lorain city		70,239
OH	Lucas County			440,456
OH		Toledo city		293,201
OH	<b>Mahoning County</b>	-		237,978
OH		Alliance city (pt.)		60
OH		Youngstown city (pt.)		72,924
ОН	<b>Trumbull County</b>			211,317
ОН	·	Warren city		43,789
ОН		Youngstown city (pt.)	1	
OK	<b>Cleveland County</b>			239,760
OK		Moore city		52,615
OK		Norman city		106,957
OK		Oklahoma City city (pt.)		55,843
OK	Oklahoma County			706,617
OK		Edmond city		79,559
OK		Midwest City city		56,394
OK		Oklahoma City city (pt.)		459,956

OR	Jackson County			201,138
OR	•	Ashland city		21,390
OR		Medford city		73,212
OR	Lane County	2		346,560
OR		Eugene city		150,104
OR		Springfield city		57,224
OR	<b>Marion County</b>			314,606
OR		Salem city (pt.)		131,856
PA	Erie County			279,175
PA		Erie city		103,817
PA		Millcreek township		51,799
PA	Lackawanna County			209,408
PA		Scranton city		72,233
SC	York County			217,448
SC		Rock Hill city		67,339
TN	Hamilton County			332,848
TN		Chattanooga city		170,880
TN	<b>Rutherford</b> County			249,270
TN		Murfreesboro city		101,753
ТХ	Bell County			285,084
ΤX		Killeen city		116,934
ΤХ		Temple city		59,654
ТХ	<b>Cameron County</b>			392,736
ТΧ		Brownsville city		175,494
ТΧ		Harlingen city		64,843
ТΧ		San Benito city		25,072
ТХ	<b>Collin County</b>			762,010
ТΧ		Allen city		81,268
ТΧ		Carrollton city (pt.)		20
ТΧ		Dallas city (pt.)		50,780
ТХ		Frisco city (pt.)		79,149
TX		Garland city (pt.)	5	
ТΧ		McKinney city		121,211
ТΧ		Plano city (pt.)		264,349
ΤX		Richardson city (pt.)		24,284
ТХ	El Paso County			742,062
ТΧ		El Paso city		613,190
ТХ	<b>Galveston County</b>			288,239
ΤX		Galveston city		57,086
ΤX		League City city (pt.)		70,471
TX		Texas City city (pt.)		44,488
TX	Jefferson County			243,090

ΤХ		Beaumont city	110,553
ΤХ		Port Arthur city (pt.)	55,816
TX	Lubbock County		264,418
ΤX		Lubbock city	220,483
ТХ	<b>McLennan</b> County		230,213
ΤX		Waco city	124,009
ТХ	<b>Nueces County</b>		322,077
ТΧ		Corpus Christi city (pt.)	286,251
ТХ	Smith County		201,277
ТΧ		Tyler city	97,705
ТХ	Webb County		236,941
ТΧ		Laredo city	221,659
UT	Weber County		227,487
UT		Ogden city	82,865
WA	<b>Thurston County</b>		245,181
WA		Olympia city	45,322
WA	Yakima County		234,564
WA		Yakima city	84,074
WI	<b>Brown County</b>		245,018
WI		Green Bay city	101,025