

# U.S. Department of Housing and Urban Development Community Planning and Development

Special Attention of:

All CPD Division Directors All CDBG Grantees Notice: CPD-11-02

Issued: April 28, 2011 Expires: April 28, 2012

Supersedes: CPD Notice 10-02

SUBJECT: Instructions for Urban County Qualification for Participation in the Community Development Block Grant (CDBG) Program for Fiscal Years (FYs) 2012-2014

#### INTRODUCTION

This Notice establishes requirements, procedures and deadlines to be followed in the urban county qualification process for FYs 2012-2014. Information concerning specific considerations and responsibilities for urban counties is also provided. HUD Field Offices and urban counties are expected to adhere to the deadlines in this Notice.

This Notice provides guidance for counties wishing to qualify or requalify for entitlement status as urban counties, as well as for existing urban counties that wish to include previously nonparticipating communities. Please send copies of this Notice to all presently qualified urban counties, to each county that can qualify for the first time or requalify for FYs 2012-2014, and to each state administering the State CDBG program which includes a potentially eligible urban county. If you are notified of one or more new potential urban counties, each should be provided a copy of this Notice. This Notice includes six attachments which contain listings of: Attachment A, all currently qualified urban counties; Attachment B, counties that can potentially qualify for the first time or requalify this qualification period (2012-2014); Attachment C, counties scheduled to qualify or requalify in FY 2012 for FY 2013-2015; Attachment D, counties scheduled to qualify or requalify in FY 2013 for FY 2014-2016; Attachment E, currently qualified urban counties that can add nonparticipating units of government for the remaining one or two years of their qualification period; and Attachment F, list of counties that may qualify as urban counties if metropolitan cities relinquish their status. Additions to Attachment B may be provided separately.

The schedule for qualifying urban counties is coordinated with qualifying HOME consortia in order to be able to operate both the CDBG and HOME programs using the same urban county configurations. The CDBG urban county qualification process for the FY 2012-2014 qualification period will start April 22, 2011, and run through September 21, 2011. This will provide HUD sufficient time before the September 30 deadline for FY 2012 funding under the HOME Program to notify counties that they qualify as urban counties under the CDBG Program. Urban county worksheets will be accessible via CPD's Grants Management Process {D0241331.DOC / 1}

(GMP) system. The CPD Systems Development and Evaluation Division will provide guidance on completing, submitting and verifying urban county qualification data in the GMP system.

New requirements were added in 2008 to the urban county qualification process concerning notification and submission of documents to HUD Headquarters. Jurisdictions that are qualifying as an urban county for the first time must submit all required documents outlined in Section IV to the Entitlement Communities Division in HUD Headquarters in addition to their local HUD offices (see Section IV for details). In addition, if new jurisdictions are seeking to qualify as urban counties because they contain metropolitan cities willing to relinquish their entitlement status, the Entitlement Communities Division in HUD Headquarters should be notified as soon as possible, but no later than two weeks after the jurisdictions notify the Field Office of their intent to qualify as an urban county (see Section VIII for details).

Section IX was changed in 2008 to further clarify the actions required by HUD Field Office Counsel to complete Determinations of Essential Powers for new and requalifying urban counties

Policy questions from Field Offices related to this Notice should be directed to the Entitlement Communities Division at (202) 708-1577. Data questions should be directed to the Systems Development and Evaluation Division at (202) 708-0790. Requests for deadline extensions should be directed to the Entitlement Communities Division. The TTY number for both divisions is (202) 708-2565. These are not toll-free numbers.

The information collection requirements contained in this notice have been approved by the Office of Management and Budget (OMB) under the Paperwork Reduction Act of 1995 (44 U.S.C. 3501-3520) and assigned OMB control number 2506-0170, which expires 2/29/12. In accordance with the Paperwork Reduction Act, HUD may not conduct or sponsor, and a person is not required to respond to, a collection of information unless the collection displays a currently valid OMB control number.

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# TABLE OF CONTENTS

I.	GENERAL REQUIREMENTS	1
	A. Threshold	1
	B. Consolidated Plan Requirements	1
	C. Consolidated Plan Requirements Where the Urban County is in a HOME	
	Consortium.	2
	D. Synchronization of Urban County and HOME Qualification Periods	
II.	QUALIFICATION SCHEDULE	2
III.	QUALIFICATION ACTIONS TO BE TAKEN BY COUNTY	5
	A. Cooperation Agreements/Amendments	
	B. Notification of Opportunity to be Excluded	
	C. Notification of Opportunity to be Included	
	D. Notification of Split Places	
	E. Notification of Opportunity to Terminate Agreement	
	L. Notification of Opportunity to Terminate Agreement	0
IV.	DOCUMENTS TO BE SUBMITTED TO HUD	8
V.	COOPERATION AGREEMENTS	9
VI.	PERIOD OF QUALIFICATION	12
	A. General	12
	B. Retaining Urban County Classification	13
VII.	URBAN COUNTY PROGRAM RESPONSIBILITIES	13
VIII.	SPECIAL CONSIDERATIONS	14
	A. Metropolitan City/Urban County Joint Recipients	14
	B. Subrecipient Agreements	15
	C. Ineligibility for State and Small Cities CDBG Program	15
	D. Eligibility for a HOME Consortium.	
	E. Counties with Potential New Metropolitan Cities	
IX.	DETERMINATIONS OF ESSENTIAL POWERS	16
Attacl	hments A – All Currently Qualified Urban Counties	
Attacl	hment B – Counties Scheduled to Requalify in 2011 for FYs 2012-2014	
Attacl	hment C - Counties Scheduled to Requalify in 2012 for FYs 2013-2015	
Attacl	hment D - Counties Scheduled to Requalify in 2013 for FYs 2014-2016 hment E – Counties Qualified Through 2012 or 2013 That Contain Non-Participating munities	

Attachment F – List of Counties That May Qualify as Urban Counties if Metropolitan Cities Relinquish Their Status				

# COMMUNITY DEVELOPMENT BLOCK GRANT URBAN COUNTY QUALIFICATION Fiscal Years 2012-2014

In accordance with 24 CFR 570.307(a) of the Community Development Block Grant (CDBG) regulations, the information below explains HUD's process for qualifying and requalifying urban counties for purposes of the CDBG program.

# I. GENERAL REQUIREMENTS

# A. Threshold

In order to be entitled to receive CDBG funds as an urban county, a county must qualify as an urban county under one of the following thresholds:

- 1. Have a total combined population of 200,000 or more (excluding metropolitan cities) from the unincorporated areas and participating incorporated areas; or
- 2. Have a total combined population of at least 100,000 but less than 200,000 from the unincorporated areas and participating incorporated areas, provided that, in the aggregate, those areas include the majority of persons of low and moderate income that reside in the county (outside of any metropolitan cities). Under this provision the county itself must still have a potential combined population of 200,000 (excluding metropolitan cities); or
- 3. Meet specific requirements of Sec. 102(a)(6)(C) or (D) of Title I of the Housing and Community Development Act of 1974, as amended.

HUD must make a review to determine that an urban county possesses essential community development and housing assistance powers in any unincorporated areas that are not units of general local government (UGLGs). HUD must also review all of the UGLGs within the county to determine those, if any, in which the county lacks such powers. The county must enter into cooperation agreements with any such units of local government that are to become part of the urban county. Such agreements would bind an UGLG to cooperate in the use of its powers in carrying out essential activities in accordance with the urban county's program. See Section IX for additional information on Determinations of Essential Powers.

# B. Consolidated Plan Requirements

In order to receive an Entitlement Grant in FY 2012, an urban county must have an approved Consolidated Plan (pursuant to 24 CFR 570.302 and Part 91). This includes urban counties newly qualifying during this qualification period; urban counties that continue to include the same communities previously included in the urban county; and those urban counties that are amending their urban county configurations to add

communities that chose not to participate previously. Where an urban county enters into a joint agreement with a metropolitan city for CDBG purposes, a Consolidated Plan is submitted by the urban county to cover both governmental entities.

Pursuant to 24 CFR Part 91, submission of a jurisdiction's Consolidated Plan may occur no earlier than November 15, and no later than August 16, of the Program Year for which CDBG, HOME, Emergency Shelter Grants (ESG) and Housing Opportunities for Persons With AIDS (HOPWA) funds are appropriated to cover the Federal fiscal period of October 1, 2011, through September 30, 2012. An urban county's failure to submit its Consolidated Plan by August 16, 2011, will automatically result in a loss of CDBG funds for the 2012 program year (24 CFR 570.304(c)(1)). The Consolidated Plan must meet all requirements of 24 CFR Part 91, including all required certifications.

# C. Consolidated Plan Requirements Where the Urban County is in a HOME Consortium

Where UGLGs form a "consortium" to receive HOME funding, the consortium submits the Consolidated Plan for the entire geographic area encompassed by the consortium (24 CFR 91.400). Therefore, if an urban county is a member of a HOME consortium, the consortium submits the Consolidated Plan, and the urban county, like all other CDBG entitlement grantees in the consortium, is only required to submit its own non-housing Community Development plan (24 CFR 91.215(f)), an Action Plan (24 CFR 91.220) and the required Certifications (24 CFR 91.225(a) and (b); 91.425 (a) and (b)), as part of the consortium's Consolidated Plan. If an urban county has a CDBG joint agreement with a metropolitan city, they must form a HOME consortium to become one entity for HOME purposes (For additional information on the requirements for consortia agreements, see 24 CFR 92.101 and the Notice of Procedures for Designation of Consortia as a Participating Jurisdiction for the HOME Program (CPD-08-01)).

# D. Synchronization of Urban County and HOME Qualification Periods

The CDBG urban county's and HOME consortium's qualification periods are for three successive years. If a member urban county's CDBG three-year cycle is not the same as the HOME consortium's, the consortium may elect a qualification period shorter than three years to get in sync with the urban county's CDBG three-year qualification cycle, as permitted in 24 CFR 92.101(e).

#### II. OUALIFICATION SCHEDULE

The following schedule will govern the procedure for urban county qualification for the three-year qualification cycle of FYs 2012-2014. Unless noted otherwise, deadlines may only be extended by prior written authorization from Headquarters. Deadlines in paragraphs D, E, G, and I may be extended by the Field Office as specified below. However, no extension may be granted by the Field Office if it would have the effect of extending a subsequent deadline that the Field Office is not authorized to extend.

- A. By May 13, 2011, the HUD Field Office shall notify counties that may seek to qualify or requalify as an urban county of HUD's Determination of Essential Powers (see Section IX) as certified by the Field Office Counsel (see Attachment B, Counties Scheduled to Qualify or Requalify in 2011 for the 2012-2014 Qualification Period).
- B. By May 13, 2011, counties must notify split places of their options for exclusion from or participation in the urban county (see Attachment B and Section III, paragraph D, for an explanation of split places).
- C. By May 13, 2011, counties must notify each included unit of general local government, where the county is authorized to undertake essential community development and housing assistance activities without the consent of the governing body of the locality, of its right to elect to be excluded from the urban county, and the date by which it must make such election (see Attachment B and paragraph E, below). Included units of government must also be notified that they are not eligible to apply for grants under the State CDBG program while they are part of the urban county, and that, in becoming a part of the urban county, they automatically participate in the HOME and ESG programs if the urban county receives HOME and ESG funding, respectively. Urban counties do not receive a direct HOPWA formula allocation. Moreover, while they may only receive a formula allocation under the HOME and ESG Programs as part of the urban county, this does not preclude the urban county or a unit of government participating with the urban county from applying for HOME or ESG funds from the State, if the State allows.

A county that is already qualified as an urban county for FY 2012 (see Attachment E, Counties Qualified through 2012 or 2013 that Contain Nonparticipating Communities) may elect to notify nonparticipating units of government that they now have an opportunity to join the urban county for the remainder of the urban county's qualification period (see paragraph H, below).

- D. By May 13, 2011, any county which has executed cooperation agreements with no specified end date is required to notify affected participating units of government in writing that the agreement will automatically be renewed unless the unit of government notifies the county in writing by June 3, 2011, (see paragraph F, below) of its intent to terminate the agreement at the end of the current qualification period (see Attachment B). Any extension of this deadline must be authorized in writing by the Field Office. An extension of more than seven days requires the Field Office to notify the Entitlement Communities Division by telephone.
- E. By <u>June 3, 2011</u>, any included unit of general local government, where the county does not need the consent of its governing body to undertake essential community development and housing assistance activities, that elects to be excluded from an urban county must notify the county <u>and</u> its HUD Field Office, in writing, that it elects to be excluded. <u>Any</u> extension of this deadline must be authorized in writing by the Field Office. An extension of more than seven days requires notification of the Entitlement Communities Division by telephone.

- F. By June 3, 2011, any unit of government that has entered into a cooperation agreement with no specified end date with the county and elects not to continue participating with the county during the FY 2012-2014 qualification period must notify the county and its HUD Field Office in writing that it is terminating the agreement at the end of the current period. The county may allow additional time provided any such extension does not interfere with the county's ability to meet the deadline in paragraph J, below.
- G. By June 3, 2011, any unit of general local government that meets "metropolitan city" status for the first time and wishes to defer such status and remain part of the county, or to accept such status and become a joint recipient with the urban county, must notify the county and the HUD Field Office in writing that it elects to defer its metropolitan city status or to accept its status and join with the urban county in a joint agreement. Any metropolitan city that had deferred its status previously or had accepted its status and entered into a joint agreement with the urban county, and wishes to maintain the same relationship with the county for this next qualification period, must notify the county and the HUD Field Office in writing by this date. A potential metropolitan city that chooses to accept its entitlement status, but chooses not to enter into a joint agreement with the urban county, or a current metropolitan city that chooses not to maintain a joint agreement with the urban county, must also notify the urban county and the HUD Field Office by this date. Any extension of this deadline must be authorized in writing by the Field Office. An extension of more than seven days requires the Field Office to notify the Entitlement Communities Division by telephone.
- H. By June 3, 2011, any unit of general local government that is not currently participating in an urban county and chooses to participate for the remaining second or third year of the county's qualification period must notify the county and the HUD Field Office in writing that it elects to be included. The county may allow additional time provided any such extension does not interfere with the county's ability to meet the deadline in paragraph J, below.
- I. By <u>July 1, 2011</u>, HUD Field Offices must notify CPD's Systems Development and Evaluation Division via e-mail whether a potential new metropolitan city elects to defer or accept its status (as discussed in paragraph G, above).
- J. By July 15, 2011, any county seeking to qualify as an urban county (see Attachment B) or to include any previously nonparticipating units of general local government into its configuration (see Attachment E) must submit to the appropriate HUD Field Office all qualification documentation described in Section IV, Documents to be Submitted to HUD by County. Any extension of this deadline must be authorized in writing by the Field Office and should not interfere with the Field Office's ability to meet the deadline in paragraph K. The Entitlement Communities Division must be notified by telephone if an extension of more than seven days is needed.
- K. By <u>July 29, 2011</u>, Field Office Counsel should complete the reviews of all cooperation {D0241331.DOC / 1}

agreements and related authorizations and certify that each cooperation agreement meets the requirements of Section V, Cooperation Agreements. <u>Any</u> delay in completion of the review must not interfere with the Field Office's ability to meet the deadline in paragraph M. The Entitlement Communities Division should be notified by telephone of any delay in the Field Counsel's review. **Note:** If a county is using a renewable agreement and has submitted a legal opinion that the terms and conditions of the agreement continue to be authorized (see Section IV, paragraph E), review of such opinion by Field Office Counsel is optional.

- L. During mid to late June, Headquarters will post the urban county worksheets for each qualifying and requalifying urban county (listed on Attachment B) on the CPD Grants Management Process (GMP) system. All information on included units of government must be completed via GMP. Specific instructions for completing these electronic worksheets will be provided by the CPD Systems Development and Evaluation Division at the time they are posted on GMP.
- M. By <u>August 12, 2011</u>, Field Offices shall update and complete the form electronically for each qualifying or requalifying county. The revised worksheet must be sent to the appropriate county for verification of data (either via FAX, email, or regular mail). The Systems Development and Evaluation Division will have access to the completed worksheets in GMP. <u>Field Offices shall also concurrently make available to the Systems Development and Evaluation Division (and each affected urban county) a memorandum that identifies any urban county already qualified for FY 2011 that is adding any new units of government, together with the names of the newly included units of government (see Attachment E). THIS DEADLINE MAY NOT BE EXTENDED WITHOUT PRIOR WRITTEN AUTHORIZATION FROM THE ENTITLEMENT COMMUNITIES DIVISION.</u>
- N. By September 9, 2011 (or soon thereafter), Headquarters will complete its review of the urban county status worksheets and memoranda for those urban counties adding new units of government. The Field Offices will have access to the updated worksheets and, where necessary, an indication of any apparent discrepancies, problems or questions all noted in GMP. The Field Office is to verify the data (on the website at <a href="http://hudatwork.hud.gov/po/d/field/participation/index.cfm">http://hudatwork.hud.gov/po/d/field/participation/index.cfm</a>) and notify the Systems Development and Evaluation Division within seven days if any problems exist. If there are no problems, Field Offices will notify each county seeking to qualify as an urban county of its urban county status for FY 2012-2014 by September 21, 2011.

#### III. QUALIFICATION ACTIONS TO BE TAKEN BY COUNTY

The following actions are to be taken by the urban county:

# A. Cooperation Agreements/Amendments

Urban counties that must enter into cooperation agreements or amendments, as appropriate, with the units of general local government located in whole or in part

within the county, must submit to HUD executed cooperation agreements, together with evidence of authorization by the governing bodies of both parties (county and UGLG) executed by the proper officials in sufficient time to meet the deadline for submission indicated in the schedule (see Section V, Cooperation Agreements, paragraph A). Cooperation agreements must meet the standards in Section V of this Notice.

# B. Notification of Opportunity to be Excluded

Units of general local government in which counties have authority to carry out essential community development and housing activities without the consent of the local governing body are automatically included in the urban county unless they elect to be excluded at the time of qualification or requalification. Any county that has such units of general local government must notify each such unit that it may elect to be excluded from the urban county. The unit of government must be notified:

- 1. That if it chooses to remain with the urban county, it is ineligible to apply for grants under the State CDBG program while it is part of the urban county;
- 2. That if it chooses to remain with the urban county, it is also a participant in the HOME program if the urban county receives HOME funding and may only receive a formula allocation under the HOME Program as a part of the urban county, although this does not preclude the urban county or a unit of government within the urban county from applying to the State for HOME funds, if the State allows; and
- 3. That if it chooses to remain with the urban county, it is also a participant in the ESG program if the urban county receives ESG funding and may only receive a formula allocation under the ESG Program as a part of the urban county, although this does not preclude the urban county or a unit of government within the urban county from applying to the State for ESG funds, if the State allows; and
- 4. That if it chooses to be excluded from the urban county, it must notify both the county and the HUD Field Office of its election to be excluded by the date specified in Section II, Qualification Schedule, paragraph E.

Such election to be excluded will be effective for the entire three-year period for which the urban county qualifies, unless the excluded unit specifically elects to be included in a subsequent year for the remainder of the urban county's three-year qualification period.

Where urban counties do not have the authority to carry out essential community development and housing activities without the consent of the unit(s) of general local government located therein, urban counties are

required to have executed cooperation agreements with these units of government.

# C. Notification of Opportunity to be Included

If a currently qualified urban county has one or more nonparticipating units of general local government (see Attachment E), the county may notify, in writing, any such unit of local government during the second or third year of the qualification period that the local government has the opportunity to be included for the remaining period of urban county qualification. This written notification must include the deadline for such election, and must state that the unit of general local government must notify the county and the HUD Field Office, in writing, of its official decision to be included. If cooperation agreements are necessary, the unit electing to be included in the county for the remainder of the qualification period must also execute, with the county, a cooperation agreement meeting the standards in Section V, Cooperation Agreements. The agreement must be received by the HUD Field Office by the date specified in Section II, Qualification Schedule, paragraph J.

# D. Notification of Split Places

Counties seeking qualification as urban counties and having units of general local government with any population located only partly within the county must notify these units of their rights by the date provided in Section II, Qualification Schedule, paragraph B. Specifically, the county must provide the following notifications:

- 1. Where a split place is partly located within only one urban county, one of the following rules applies:
  - a. If it is a split place in which the county has essential powers, the entire area of the split place will be included in the urban county for the urban county qualification period unless the split place has opted out; or
  - b. If the split place can only be included in the county upon the execution of a cooperation agreement, the entire area of the split place will be included in the urban county for the urban county qualification period upon execution of such an agreement.
- 2. Where the split place is partially located within two or more urban counties, the split place may elect one of the following:
  - a. to be excluded from all urban counties;
  - b. to be entirely included in one urban county and excluded from all other

such counties; or

c. to participate as a part of more than one of the urban counties in which it is partially located provided that a single portion of the split place cannot be included in more than one entitled urban county at a time, and all parts of the split place are included in one of the urban counties.

# E. Notification of Opportunity to Terminate Agreement

Urban counties that have agreements that will be automatically renewed at the end of the current qualification period unless action is taken by the unit of government to terminate the agreement must, by the date provided in Section II, Qualification Schedule, paragraph D, notify such units that they can terminate the agreement and not participate during the 2012-2014 qualification period.

#### IV DOCUMENTS TO BE SUBMITTED TO HUD

Any county seeking to qualify as an urban county for FY 2012-2014 or that wishes to exercise its option to include units of government that are not currently in the urban county's CDBG program must submit the following to the responsible HUD Field Office:

- A. A copy of the letter that notified applicable units of general local government (and a list of applicable units of government) of their right to decide to be excluded from the urban county along with a copy of letters submitted to the county from any such units of general local government requesting exclusion (see Section III, Qualification Actions to Be Taken by County, paragraph B). This does not apply to an already qualified urban county adding communities.
- B. A copy of the letter from any unit of general local government joining an already qualified county that officially notifies the county of its election to be included (see Section III, paragraph C).
- C. Where applicable, a copy of the letter from:
  - 1. Any city that may newly qualify as a metropolitan city but that seeks to defer that status, or
  - 2. Any city currently deferring metropolitan city status that seeks to continue to defer such status.

(See Section II, Qualification Schedule, paragraph G.)

D. For a county that has cooperation agreements in effect that provide for automatic renewal, a copy of the letter sent by the county that notified affected units of government that the agreement will be renewed unless the county is notified by

the unit of government to terminate the agreement, and a copy of any such letter from any unit(s) of government requesting termination (see Section III, paragraph E).

E. Where applicable, copies of fully executed cooperation agreements or amended agreements between the county and its included units of general local government, including any cooperation agreements from applicable units of general local government covered under Section III, Qualification Actions to be Taken by County, paragraph C, and the opinions of county counsel and governing body authorizations required in Section V, Cooperation Agreements, paragraphs B and C.

For a county that has cooperation agreements in effect that provide for automatic renewal of the urban county qualification period as provided under Section V, Cooperation Agreements, paragraph E, at the time of such automatic renewal, the documents to be submitted are: (1) a legal opinion from the county's counsel that the terms and provisions continue to be authorized under state and local law and that the agreement continues to provide full legal authority for the county; (2) copies of any executed amendments to automatically renewed cooperation agreements (if any); and, (3) if locally required, governing body authorizations.

F. Any joint request(s) for inclusion of a metropolitan city as a part of the urban county as permitted by Section VIII, paragraph A, Metropolitan City/Urban County Joint Recipients, along with a copy of the required cooperation agreement(s). If either the urban county or the metropolitan city fall under the "exception criteria" at 24 CFR 570.208(a)(1)(ii) for activities that benefit lowand moderate-income residents of an area, the urban county must notify, in writing, the metropolitan city of the potential effects of such joint agreements on such activities. See Section VIII, paragraph A, for further clarification.

All jurisdictions seeking to qualify as an urban county for the first time must ensure that all documents outlined in this Section that are submitted to the HUD Field Office are also submitted to the Entitlement Communities Division in HUD Headquarters for review. The original documents should be submitted to the HUD Field Office and the copies to HUD Headquarters.

# V. COOPERATION AGREEMENTS

All cooperation agreements must meet the following standards in order to be found acceptable:

- A. The governing body of the county and the governing body of the cooperating unit of general local government shall authorize the agreement and the chief executive officer of each unit of general local government shall execute the agreement.
- B. The agreement must contain, or be accompanied by, a legal opinion from the

county's counsel that the terms and provisions of the agreement are fully authorized under State and local law and that the agreement provides full legal authority for the county. Where the county does not have such authority, the legal opinion must state that the participating jurisdiction has the authority to undertake, or assist in undertaking, essential community renewal and lower income housing assistance activities. A mere certification by the county's counsel that the agreement is approved as to form is insufficient and unacceptable.

- C. The agreement must state that the agreement covers the CDBG Entitlement program and, where applicable, the HOME Investment Partnership (HOME) and Emergency Shelter Grants (ESG) Programs (i.e., where the urban county receives funding under the ESG program, or receives funding under the HOME program as an urban county or as a member of a HOME consortium).
- D. The agreement must state that, by executing the CDBG cooperation agreement, the included unit of general local government understands that it:
  - 1. May not apply for grants from appropriations under the State CDBG Program for fiscal years during the period in which it participates in the urban county's CDBG program; and
  - 2. May receive a formula allocation under the HOME Program only through the urban county. Thus, even if the urban county does not receive a HOME formula allocation, the participating unit of local government cannot form a HOME consortium with other local governments. (Note: This does not preclude the urban county or a unit of government participating with the urban county from applying to the State for HOME funds, if the state allows. An existing renewable agreement need not be amended to add this Note. It is included here only for purposes of clarification.); and
  - 3. May receive a formula allocation under the ESG Program only through the urban county. (Note: This does not preclude the urban county or a unit of government participating with the urban county from applying to the State for ESG funds, if the state allows. An existing renewable agreement need not be amended to add this Note. It is included here only for purposes of clarification.)
- E. The agreement must specify the three years covered by the urban county qualification period (e.g., Federal FYs 2012-2014), for which the urban county is to qualify to receive CDBG entitlement funding or, where applicable, specify the remaining one or two years of an existing urban county's qualification period. At the option of the county, the agreement may provide that it will automatically be renewed for participation in successive three-year qualification periods, unless the county or the participating unit of general local government provides written notice it elects not to participate in a new qualification period. A copy of that notice must be sent to the HUD Field Office.

Where such agreements are used, the agreement must state that, by the date specified in HUD's urban county qualification notice for the next qualification period, the urban county will notify the participating unit of general local government in writing of its right not to participate. A copy of the county's notification to the jurisdiction must be sent to the HUD Field Office by the date specified in the urban county qualification schedule in Section II.

Cooperation agreements with automatic renewal provisions must include a stipulation that requires each party to adopt any amendment to the agreement incorporating changes necessary to meet the requirements for cooperation agreements set forth in an Urban County Qualification Notice applicable for a subsequent three-year urban county qualification period, and to submit such amendment to HUD as provided in the urban county qualification notice (see Section IV, Documents to be Submitted to HUD, paragraph E), and that such failure to comply will void the automatic renewal for such qualification period.

- F. The agreement must provide that it remains in effect until the CDBG (and, where applicable, HOME and ESG) funds and program income received (with respect to activities carried out during the three-year qualification period, and any successive qualification periods under agreements that provide for automatic renewals) are expended and the funded activities completed, and that the county and participating unit of general local government cannot terminate or withdraw from the cooperation agreement while it remains in effect.
- G. The agreement must expressly state that the county and the cooperating unit of general local government agree to "cooperate to undertake, or assist in undertaking, community renewal and lower-income housing assistance activities." If the county does not have such powers, the agreement must expressly state that the cooperating unit of general local government agrees to "undertake, or assist in undertaking, community renewal and lower-income housing assistance activities." As an alternative to this wording, the cooperation agreement may reference State legislation authorizing such activities, but only with the approval of the specific alternative wording by HUD Field Counsel.
- H. The agreement must contain a provision obligating the county and the cooperating unit of general local government to take all actions necessary to assure compliance with the urban county's certification required by section 104(b) of Title I of the Housing and Community Development Act of 1974, as amended, including Title VI of the Civil Rights Act of 1964, the Fair Housing Act, section 109 of Title I of the Housing and Community Development Act of 1974, and other applicable laws. The agreements shall also contain a provision prohibiting urban county funding for activities in, or in support of, any cooperating unit of general local government that does not affirmatively further fair housing within its own jurisdiction or that impedes the county's actions to comply with the county's fair housing certification. This provision is required

because noncompliance by a unit of general local government included in an urban county may constitute noncompliance by the grantee (i.e., the county) that can, in turn, provide cause for funding sanctions or other remedial actions by the Department.

- I. The agreement must expressly state "that the cooperating unit of general local government has adopted and is enforcing:
  - 1. A policy prohibiting the use of excessive force by law enforcement agencies within its jurisdiction against any individuals engaged in non-violent civil rights demonstrations; and
  - 2. A policy of enforcing applicable State and local laws against physically barring entrance to or exit from a facility or location which is the subject of such non-violent civil rights demonstrations within jurisdictions."
- J. The agreement may not contain a provision for veto or other restriction that would allow any party to the agreement to obstruct the implementation of the approved Consolidated Plan during the period covered by the agreement. The county has final responsibility for selecting CDBG (and, where applicable, HOME and ESG) activities and submitting the Consolidated Plan to HUD, although if the county is a member of a HOME consortium, the consortium submits the Plan developed by the county (see Section I, General Requirements, paragraph C).
- K. The agreement must contain language specifying that, pursuant to 24 CFR 570.501(b), the unit of local government is subject to the same requirements applicable to subrecipients, including the requirement of a written agreement as described in 24 CFR 570.503 (see Section VIII, Special Considerations, paragraph B).
- L. A county may also include in the cooperation agreement any provisions authorized by State and local laws that legally obligate the cooperating units to undertake the necessary actions, as determined by the county, to carry out a community development program and the approved Consolidated Plan and/or meet other requirements of the CDBG (and, where applicable, HOME and ESG) program and other applicable laws.

#### VI. PERIOD OF QUALIFICATION

# A. General

Any county that qualifies as an urban county will be entitled to receive funds as an urban county for three consecutive fiscal years regardless of changes in its population or boundary or population changes in any communities contained within the urban county during that period, provided funds are appropriated by Congress. However, during the period of qualification, no included unit of

general local government may withdraw from the urban county unless the urban county does not receive a grant for any year during such period.

The urban county's grant amount is calculated annually and will reflect the addition of any new units of general local government during the second and third years of the period of qualification.

Any unincorporated portion of the county that incorporates during the urban county qualification period will remain part of the urban county through the end of the three-year period.

Any unit of general local government that is part of an urban county will continue to be included in the urban county for that county's qualification period, even if it meets the criteria to be considered a "metropolitan city" during that period. Such an included unit of general local government cannot become eligible for a separate entitlement grant as a metropolitan city while participating as a part of an urban county (see Section VIII, paragraph E).

# B. Retaining Urban County Classification

Any county classified as an urban county in FY 1999 may, at the option of the county, remain classified as an urban county.

Any county that has been classified as an urban county after FY 1999 and is so classified for at least two years will retain its classification as an urban county, unless the urban county qualified under section 102(a)(6)(A) of Title I of the Housing and Community Development Act of 1974, as amended, and fails to requalify under that section due to the election of a currently participating non-entitlement community to opt out or not to renew a cooperation agreement (for reasons other than becoming an eligible metropolitan city).

#### VII. URBAN COUNTY PROGRAM RESPONSIBILITIES

The county, as the CDBG grant recipient, either for the urban county or a joint recipient (see Section VIII, paragraph A, Metropolitan City/Urban County Joint Recipients) has full responsibility for the execution of the community development program, for following its Consolidated Plan, and for meeting the requirements of other applicable laws (e.g., National Environmental Policy Act, Uniform Relocation Act, Fair Housing Act, Title VI of the Civil Rights Act of 1964, Sec. 504 of the Rehabilitation Act of 1973, Sec. 109 of Title I of the Housing and Community Development Act of 1974, the Americans with Disabilities Act of 1990, and for affirmatively furthering fair housing). The county's responsibility must include these functions even where, as a matter of administrative convenience or State law, the county permits the participating units of general local government to carry out essential community development and housing assistance activities. The county will be held accountable for the accomplishment of the community development program,

for following its Consolidated Plan, and for ensuring that actions necessary for such accomplishment are taken by cooperating units of general local government.

VIII. SPECIAL CONSIDERATIONS

# A. Metropolitan City/Urban County Joint Recipients

Any urban county and any metropolitan city located in whole or in part within that county can ask HUD to approve the inclusion of the metropolitan city as a part of the urban county for purposes of planning and implementing a joint community development and housing assistance program. HUD will consider approving a joint request only if it is signed by the chief executive officers of both entities and is submitted at the time the county is seeking its qualification as an urban county. A joint request will be deemed approved unless HUD notifies the city and the county otherwise within 30 days following submission of the joint request and an executed cooperation agreement meeting the requirements specified under Section V, Cooperation Agreements. An urban county may be joined by more than one metropolitan city, but a metropolitan city located in more than one urban county may be a joint recipient with only one urban county at a time.

Upon urban county qualification and HUD approval of the joint request and cooperation agreement, the metropolitan city becomes a part of the urban county for purposes of program planning and implementation for the entire period of the urban county qualification, and for the CDBG program, will be treated by HUD as any other unit of general local government that is a part of the urban county. When a metropolitan city joins an urban county in this manner, the grant amount is the sum of the amounts authorized for the individual metropolitan city and urban county. The urban county becomes the grant recipient.

A metropolitan city in a joint agreement with the urban county is treated the same as any other unit of general local government that is part of the urban county for purposes of the CDBG program, but not for the HOME or ESG programs. If the metropolitan city does not qualify to receive a separate allocation of HOME funds, to be considered for HOME funding as part of the urban county, it must form a HOME consortium with the urban county. If the metropolitan city qualifies to receive a separate allocation of HOME funds, it has three options: (1) it may form a HOME consortium with the county, in which case it will be included as part of the county when the HOME funds for the county are calculated; (2) it may elect to continue to receive its separate HOME allocation but subgrant it to the county to administer; or (3) the metropolitan city may administer its HOME program on its own. NOTE: The execution of a joint agreement between an urban county and metropolitan city does not in itself satisfy HOME requirements for a written consortia agreement. For additional information on the requirements for consortia agreements, see 24 CFR 92.101 and the Notice of Procedures for Designation of Consortia as a Participating Jurisdiction for the HOME Program (CPD-08-01). The ESG program does not provide for either joint agreements or consortium agreements among grantees. (No CDBG joint agreement cities currently Counties and metropolitan cities considering a joint request should be aware that significant effects could occur where either the urban county or the metropolitan city would otherwise fall under the "exception rule" criteria for activities that benefit low-and moderate-income residents on an area basis (see 24 CFR 570.208(a)(1)(ii)). Joint agreements result in a modification to an urban county's configuration, and a change in the mix of census block groups in an urban county is likely to change the relative ranking of specific block groups by quartile, thus affecting the minimum concentration of low- and moderate-income persons under the "exception rule." HUD will make a rank-ordering computer run available to counties and metropolitan cities considering joint participation to assist them in determining the possible effects of inclusion and how such an agreement may impact their respective programs.

# B. Subrecipient Agreements

The execution of cooperation agreements meeting the requirements of Section V, Cooperation Agreements, between an urban county and its participating units of local government does not in itself satisfy the requirement for a written subrecipient agreement required by the regulations at 24 CFR 570.503. Where a participating unit of general local government carries out an eligible activity funded by the urban county, the urban county is responsible, prior to disbursing any CDBG funds for any such activity or project, for executing a written subrecipient agreement with the unit of government containing the minimum requirements found at 24 CFR 570.503. The subrecipient agreement must remain in effect during any period that the unit of local government has control over CDBG funds, including program income.

# C. Ineligibility for State CDBG Program

An urban county's included units of general local government are ineligible to apply for grants from appropriations under the State CDBG Program for fiscal years during the period in which they are participating in the Entitlement CDBG program with the urban county.

#### D. Eligibility for a HOME Consortium

When included units of local government become part of an urban county for the CDBG Program, they are part of the urban county for the HOME Program and may receive a formula allocation under the HOME Program only as part of the urban county. Thus, even if the urban county does not receive a HOME formula allocation, the participating unit of local government cannot form a HOME consortium with other local governments. However, this does not preclude the urban county or a unit of government within an urban county from applying to the

State for HOME funds, if the State allows.

# E. Counties with Potential Metropolitan Cities

If a county includes one or more communities that believe their population meets the statutory threshold to enable them to receive CDBG entitlement funds as a metropolitan city directly, but the city and county have not yet received notification from HUD regarding metropolitan city eligibility, HUD has identified two options a county may use to address such situations:

- 1. The county and community can negotiate a schedule that will provide the community additional time to receive notification from HUD of its eligibility as a potential new metropolitan city and, if the community does not reach metropolitan city status (or becomes eligible and elects to defer its status), execute a cooperation agreement and still meet the deadlines identified in this Notice; or
- 2. If a county believes delaying the execution of a cooperation agreement until HUD provides such notification will prohibit it from meeting the submission deadlines in this Notice, the county may want to include a clause in the agreement that provides that the agreement will be voided if the community is advised by HUD, prior to the completion of the requalification process for FY 2011-2013, that it is eligible to become a metropolitan city and the community elects to take its entitlement status. If such a clause is used, it must state that if the agreement is not voided on the basis of the community's eligibility as a metropolitan city prior to July 8, 2011 (or a later date if approved in writing by HUD), the community must remain a part of the county for the entire three-year period of the county's qualification.

Option 1 is preferred. Option 2 is available if a county wishes to use it, although there is concern that a community may believe that the use of a clause that may void the agreement will enable it to "opt out" later in the three-year period of qualification if it reaches the population during that time to be a metropolitan city. Therefore, any such clause must be clear that it applies only for a limited period of time.

There are jurisdictions that may potentially qualify as urban counties for the first time because they contain one or more metropolitan cities that may consider relinquishing their status as entitlement grantees. If a county has a metropolitan city or cities that are willing to relinquish its/their status as entitlement grantee(s) and the county wants to begin the process of qualifying as an urban county, the Entitlement Communities Division in HUD Headquarters should be notified as soon as possible, but no later than two weeks after the county notifies the Field Office of its intent to qualify as an urban county. A list of these counties is provided as Attachment F.

#### IX. DETERMINATIONS OF ESSENTIAL POWERS

A. For new urban counties, HUD Field Office Counsel must initially determine

whether each county within its jurisdiction that is eligible to qualify as an urban county has powers to carry out essential community renewal and lower-income housing assistance activities. For requalifying urban counties, the Field Office Counsel may rely on its previous determination(s) unless there is evidence to the contrary. In assessing such evidence, Field Office counsel may consider information provided by the county and its included units of general local government as well as other relevant information obtained from independent sources.

In making the required determinations, Field Office Counsel must consider both the county's authority and, where applicable, the authority of its designated agency or agencies. Field Office Counsel shall make such determinations as identified below and concur in notifications to the county(ies) about these issues.

- B. For new and requalifying counties, the notification by the Field Office required under Section II, paragraph A, must include the following determinations:
- 1. Whether the county is authorized to undertake essential community development and housing assistance activities in its unincorporated areas, if any, which are not units of general local government. For these purposes, the term "essential community development and housing assistance activities" means community renewal and lowerincome housing assistance activities. Activities that may be accepted as essential community development and housing assistance activities might include, but are not limited to: (1) acquisition of property for disposition for private reuse, especially for low- and moderate-income housing; (2) direct rehabilitation of or financial assistance to housing; (3) low rent housing activities; (4) disposition of land to private developers for appropriate redevelopment; and (5) condemnation of property for low-income housing. [Note: The phrase "specifically urban renewal and publicly assisted housing", although in 24 CFR 570.307(c), is not included in this Notice because it does not appear in the text of the Housing and Community Development Act of 1974, as amended (the Act). Although not in the Act, the House Committee Report accompanying the CDBG legislation made specific reference to the term "renewal" and indicates that Congress intended eligible urban counties to be able to carry out all aspects of the urban renewal program (which was subsequently consolidated by the CDBG program)];
- 2. In which of the county's units of general local government the county is authorized to undertake essential community development and housing assistance activities without the consent of the governing body of the locality. The population of these units of local government will be counted towards qualification of the urban county unless they specifically elect to be excluded from the county for purposes of the CDBG program and so notify both the county and HUD in writing by May 31, 2011 (see Section II, paragraph E); and,
  - 3. In which of the county's units of general local government the county is either (a) not authorized to undertake essential community development and housing assistance activities or (b) may do so only with the consent of the governing body

of the locality. The population of these units of local government will only be counted if they have signed cooperation agreements with the county that meet the standards set forth in Section V of this Notice.

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#### **ATTACHMENT A**

# ALL CURRENTLY QUALIFIED URBAN COUNTIES

#### **NEW ENGLAND FIELD OFFICES**

MAINE CUMBERLAND COUNTY

#### **NEW YORK/NEW JERSEY FIELD OFFICES**

NEW JERSEY	ATLANTIC COUNTY
NEW JERSEY	BERGEN COUNTY
NEW JERSEY	<b>BURLINGTON COUNTY</b>
NEW JERSEY	CAMDEN COUNTY
NEW JERSEY	ESSEX COUNTY
NEW JERSEY	GLOUCESTER COUNTY
NEW JERSEY	<b>HUDSON COUNTY</b>
NEW JERSEY	MIDDLESEX COUNTY
NEW JERSEY	MONMOUTH COUNTY
NEW JERSEY	MORRIS COUNTY
NEW JERSEY	OCEAN COUNTY
NEW JERSEY	PASSAIC COUNTY

NEW JERSEY
UNION COUNTY

**NEW YORK DUTCHESS COUNTY NEW YORK** ERIE COUNTY **NEW YORK** MONROE COUNTY **NEW YORK** NASSAU COUNTY **NEW YORK** ONONDAGA COUNTY **NEW YORK ORANGE COUNTY NEW YORK** ROCKLAND COUNTY **NEW YORK** SUFFOLK COUNTY

NEW YORK WESTCHESTER COUNTY

# **MID-ATLANTIC FIELD OFFICES**

DELAWARE NEW CASTLE COUNTY

MARYLAND ANNE ARUNDEL COUNTY
MARYLAND BALTIMORE COUNTY
MARYLAND HARFORD COUNTY

MARYLAND HOWARD COUNTY

MARYLAND MONTGOMERY COUNTY
MARYLAND PRINCE GEORGES COUNTY

PENNSYLVANIA ALLEGHENY COUNTY
PENNSYLVANIA BEAVER COUNTY
PENNSYLVANIA BERKS COUNTY
PENNSYLVANIA BUCKS COUNTY
PENNSYLVANIA CHESTER COUNTY

PENNSYLVANIA CUMBERLAND COUNTY
PENNSYLVANIA DAUPHIN COUNTY
PENNSYLVANIA DELAWARE COUNTY
PENNSYLVANIA LANCASTER COUNTY

PENNSYLVANIA LEHIGH COUNTY
PENNSYLVANIA LUZERNE COUNTY

PENNSYLVANIA MONTGOMERY COUNTY
PENNSYLVANIA NORTHAMPTON COUNTY
PENNSYLVANIA WASHINGTON COUNTY
PENNSYLVANIA WESTMORELAND COUNTY

PENNSYLVANIA YORK COUNTY

VIRGINIA ARLINGTON COUNTY VIRGINIA CHESTERFIELD COUNTY

VIRGINIA FAIRFAX COUNTY
VIRGINIA HENRICO COUNTY
VIRGINIA LOUDOUN COUNTY

VIRGINIA PRINCE WILLIAM COUNTY

#### SOUTHEAST/CARIBBEAN FIELD OFFICES

ALABAMA JEFFERSON COUNTY
ALABAMA MOBILE COUNTY

FLORIDA BREVARD COUNTY
FLORIDA BROWARD COUNTY
FLORIDA COLLIER COUNTY
FLORIDA ESCAMBIA COUNTY

FLORIDA HILLSBOROUGH COUNTY

FLORIDA JACKSONVILLE-DUVAL COUNTY

FLORIDA LAKE COUNTY FLORIDA LEE COUNTY

FLORIDA MANATEE COUNTY FLORIDA MARION COUNTY

FLORIDA MIAMI-DADE COUNTY
FLORIDA ORANGE COUNTY
FLORIDA OSCEOLA COUNTY
FLORIDA PALM BEACH COUNTY
FLORIDA PALM BEACH COUNTY

FLORIDA PASCO COUNTY
FLORIDA PINELLAS COUNTY
FLORIDA POLK COUNTY

FLORIDA SARASOTA COUNTY
FLORIDA SEMINOLE COUNTY
FLORIDA VOLUSIA COUNTY

GEORGIA CHEROKEE COUNTY
GEORGIA CLAYTON COUNTY
GEORGIA COBB COUNTY
GEORGIA DE KALB COUNTY
GEORGIA FULTON COUNTY
GEORGIA GWINNETT COUNTY

NORTH CAROLINA CUMBERLAND COUNTY NORTH CAROLINA MECKLENBURG COUNTY

NORTH CAROLINA WAKE COUNTY

SOUTH CAROLINA CHARLESTON COUNTY SOUTH CAROLINA GREENVILLE COUNTY

SOUTH CAROLINA HORRY COUNTY

SOUTH CAROLINA LEXINGTON COUNTY
SOUTH CAROLINA RICHLAND COUNTY
SOUTH CAROLINA SPARTANBURG COUNTY

TENNESSEE KNOX COUNTY
TENNESSEE SHELBY COUNTY

# **MIDWEST FIELD OFFICES**

**ILLINOIS** COOK COUNTY **ILLINOIS** DU PAGE COUNTY **ILLINOIS** KANE COUNTY **ILLINOIS** LAKE COUNTY **ILLINOIS** MADISON COUNTY **ILLINOIS** MCHENRY COUNTY **ILLINOIS** ST CLAIR COUNTY **ILLINOIS** WILL COUNTY

INDIANA HAMILTON COUNTY

INDIANA LAKE COUNTY

MICHIGAN GENESEE COUNTY
MICHIGAN KENT COUNTY
MICHIGAN MACOMB COUNTY
MICHIGAN OAKLAND COUNTY
MICHIGAN WASHTENAW COUNTY

MICHIGAN WAYNE COUNTY

MINNESOTA ANOKA COUNTY
MINNESOTA DAKOTA COUNTY
MINNESOTA HENNEPIN COUNTY
MINNESOTA RAMSEY COUNTY
MINNESOTA ST LOUIS COUNTY

MINNESOTA WASHINGTON COUNTY

OHIO BUTLER COUNTY
OHIO CUYAHOGA COUNTY
OHIO FRANKLIN COUNTY
OHIO HAMILTON COUNTY

OHIO LAKE COUNTY

OHIO MONTGOMERY COUNTY

OHIO STARK COUNTY
OHIO SUMMIT COUNTY
OHIO WARREN COUNTY

WISCONSIN DANE COUNTY

WISCONSIN MILWAUKEE COUNTY WISCONSIN WAUKESHA COUNTY

#### **SOUTHWEST FIELD OFFICES**

LOUISIANA JEFFERSON PARISH LOUISIANA ST. TAMMANY PARISH

OKLAHOMA TULSA COUNTY

TEXAS
TEXAS
BEXAR COUNTY
TEXAS
BRAZORIA COUNTY
TEXAS
DALLAS COUNTY
TEXAS
FORT BEND COUNTY
TEXAS
HARRIS COUNTY
TEXAS
HIDALGO COUNTY

TEXAS MONTGOMERY COUNTY

TEXAS TARRANT COUNTY
TEXAS TRAVIS COUNTY

TEXAS WILLIAMSON COUNTY

# **GREAT PLAINS FIELD OFFICES**

KANSAS JOHNSON COUNTY

MISSOURI JEFFERSON COUNTY
MISSOURI ST LOUIS COUNTY
MISSOURI ST. CHARLES COUNTY

#### **ROCKY MOUNTAIN FIELD OFFICES**

COLORADO ADAMS COUNTY
COLORADO ARAPAHOE COUNTY
COLORADO DOUGLAS COUNTY
COLORADO EL PASO COUNTY
COLORADO JEFFERSON COUNTY

UTAH DAVIS COUNTY

UTAH SALT LAKE COUNTY UTAH UTAH COUNTY

# PACIFIC/HAWAII FIELD OFFICES

ARIZONA MARICOPA COUNTY

ARIZONA PIMA COUNTY

CALIFORNIA ALAMEDA COUNTY

CALIFORNIA CONTRA COSTA COUNTY

CALIFORNIA FRESNO COUNTY
CALIFORNIA KERN COUNTY

CALIFORNIA LOS ANGELES COUNTY

CALIFORNIA MARIN COUNTY
CALIFORNIA ORANGE COUNTY
CALIFORNIA RIVERSIDE COUNTY
CALIFORNIA SACRAMENTO COUNTY
CALIFORNIA SAN BERNARDINO COUNTY

CALIFORNIA SAN DIEGO COUNTY
CALIFORNIA SAN JOAQUIN COUNTY
CALIFORNIA SAN LUIS OBISPO COUNTY

CALIFORNIA SAN MATEO COUNTY

CALIFORNIA SANTA BARBARA COUNTY CALIFORNIA SANTA CLARA COUNTY

CALIFORNIA SONOMA COUNTY
CALIFORNIA STANISLAUS COUNTY

CALIFORNIA VENTURA COUNTY

NEVADA CLARK COUNTY

# NORTHWEST/ALASKA FIELD OFFICES

OREGON CLACKAMAS COUNTY
OREGON MULTNOMAH COUNTY
OREGON WASHINGTON COUNTY

WASHINGTON CLARK COUNTY
WASHINGTON KING COUNTY
WASHINGTON KITSAP COUNTY
WASHINGTON PIERCE COUNTY

WASHINGTON SNOHOMISH COUNTY WASHINGTON SPOKANE COUNTY

#### ATTACHMENT B

# **COUNTIES SCHEDULED TO REQUALIFY IN 2011 FOR FYS** 2012-2014

# **NEW YORK/NEW JERSEY FIELD OFFICES**

NEW JERSEY	BERGEN COUNTY
NEW JERSEY	BURLINGTON COUNTY
NEW JERSEY	CAMDEN COUNTY
NEW JERSEY	ESSEX COUNTY
NEW JERSEY	HUDSON COUNTY
NEW JERSEY	MIDDLESEX COUNTY
NEW JERSEY	MONMOUTH COUNTY
NEW JERSEY	MORRIS COUNTY
NEW JERSEY	UNION COUNTY

**NEW YORK** ERIE COUNTY **NEW YORK** MONROE COUNTY **NEW YORK** NASSAU COUNTY **NEW YORK** ONONDAGA COUNTY **NEW YORK** ORANGE COUNTY **NEW YORK** ROCKLAND COUNTY **NEW YORK** SUFFOLK COUNTY

**NEW YORK** WESTCHESTER COUNTY

# MID-ATLANTIC FIELD OFFICES

DELAWARE	NEW CASTLE COUNTY

**MARYLAND** ANNE ARUNDEL COUNTY **MARYLAND BALTIMORE COUNTY MARYLAND** HARFORD COUNTY MONTGOMERY COUNTY MARYLAND

PRINCE GEORGES COUNTY **MARYLAND** 

PENNSYLVANIA **ALLEGHENY COUNTY** PENNSYLVANIA BEAVER COUNTY PENNSYLVANIA **BERKS COUNTY** PENNSYLVANIA **BUCKS COUNTY** PENNSYLVANIA CHESTER COUNTY PENNSYLVANIA **DELAWARE COUNTY** 

PENNSYLVANIA LANCASTER COUNTY **PENNSYLVANIA** LUZERNE COUNTY

**PENNSYLVANIA** MONTGOMERY COUNTY PENNSYLVANIA WASHINGTON COUNTY PENNSYLVANIA WESTMORELAND COUNTY

PENNSYLVANIA YORK COUNTY

**VIRGINIA** ARLINGTON COUNTY **VIRGINIA** FAIRFAX COUNTY

#### SOUTHEAST/CARIBBEAN FIELD OFFICES

ALABAMA JEFFERSON COUNTY

**FLORIDA BROWARD COUNTY FLORIDA** ESCAMBIA COUNTY

**FLORIDA** HILLSBOROUGH COUNTY

**FLORIDA** LAKE COUNTY

**FLORIDA** MIAMI-DADE COUNTY **FLORIDA** ORANGE COUNTY **FLORIDA** PALM BEACH COUNTY **FLORIDA** PINELLAS COUNTY **FLORIDA** POLK COUNTY **FLORIDA** VOLUSIA COUNTY CHEROKEE COUNTY **GEORGIA** 

**GEORGIA** COBB COUNTY DE KALB COUNTY **GEORGIA GEORGIA FULTON COUNTY** 

SOUTH CAROLINA CHARLESTON COUNTY SOUTH CAROLINA **GREENVILLE COUNTY** SOUTH CAROLINA LEXINGTON COUNTY

TENNESSEE KNOX COUNTY

#### MIDWEST FIELD OFFICES

**ILLINOIS** COOK COUNTY **ILLINOIS** DU PAGE COUNTY **ILLINOIS** LAKE COUNTY **ILLINOIS** MADISON COUNTY **ILLINOIS** ST CLAIR COUNTY **ILLINOIS** WILL COUNTY

MICHIGAN GENESEE COUNTY
MICHIGAN KENT COUNTY
MICHIGAN MACOMB COUNTY
MICHIGAN OAKLAND COUNTY
MICHIGAN WASHTENAW COUNTY

MICHIGAN WAYNE COUNTY

MINNESOTA HENNEPIN COUNTY

OHIO CUYAHOGA COUNTY
OHIO FRANKLIN COUNTY
OHIO HAMILTON COUNTY
LAKE COUNTY

OHIO MONTGOMERY COUNTY

OHIO STARK COUNTY
OHIO SUMMIT COUNTY
OHIO WARREN COUNTY

WISCONSIN MILWAUKEE COUNTY

#### **SOUTHWEST FIELD OFFICES**

LOUISIANA JEFFERSON PARISH

TEXAS DALLAS COUNTY
TEXAS HARRIS COUNTY
TEXAS HIDALGO COUNTY
TEXAS TARRANT COUNTY
TEXAS TRAVIS COUNTY

# **GREAT PLAINS FIELD OFFICES**

MISSOURI ST LOUIS COUNTY

#### **ROCKY MOUNTAIN FIELD OFFICES**

COLORADO EL PASO COUNTY COLORADO JEFFERSON COUNTY

UTAH SALT LAKE COUNTY

#### PACIFIC/HAWAII FIELD OFFICES

ARIZONA MARICOPA COUNTY

CALIFORNIA ALAMEDA COUNTY

CALIFORNIA CONTRA COSTA COUNTY

CALIFORNIA FRESNO COUNTY
CALIFORNIA KERN COUNTY

CALIFORNIA LOS ANGELES COUNTY

CALIFORNIA MARIN COUNTY
CALIFORNIA ORANGE COUNTY
CALIFORNIA RIVERSIDE COUNTY
CALIFORNIA SACRAMENTO COUNTY
CALIFORNIA SAN BERNARDINO COUNTY

CALIFORNIA SAN DIEGO COUNTY
CALIFORNIA SAN JOAQUIN COUNTY
CALIFORNIA SAN LUIS OBISPO COUNTY
CALIFORNIA SAN MATEO COUNTY

CALIFORNIA SANTA CLARA COUNTY

CALIFORNIA SONOMA COUNTY

NEVADA CLARK COUNTY

#### NORTHWEST/ALASKA FIELD OFFICES

OREGON CLACKAMAS COUNTY
OREGON WASHINGTON COUNTY

WASHINGTON CLARK COUNTY
WASHINGTON KING COUNTY
WASHINGTON PIERCE COUNTY

WASHINGTON SNOHOMISH COUNTY WASHINGTON SPOKANE COUNTY

#### ATTACHMENT C

# **COUNTIES SCHEDULED TO REQUALIFY IN 2012 FOR FYS 2013-2015**

#### **NEW ENGLAND FIELD OFFICES**

MAINE CUMBERLAND COUNTY

#### **NEW YORK/NEW JERSEY FIELD OFFICES**

NEW JERSEY ATLANTIC COUNTY NEW YORK DUTCHESS COUNTY

# MID-ATLANTIC FIELD OFFICES

PENNSYLVANIA LEHIGH COUNTY

PENNSYLVANIA NORTHAMPTON COUNTY

VIRGINIA CHESTERFIELD COUNTY VIRGINIA LOUDOUN COUNTY

VIRGINIA PRINCE WILLIAM COUNTY

#### SOUTHEAST/CARIBBEAN FIELD OFFICES

FLORIDA BREVARD COUNTY

FLORIDA COLLIER COUNTY

FLORIDA JACKSONVILLE-DUVAL COUNTY

FLORIDA OSCEOLA COUNTY
FLORIDA PASCO COUNTY
FLORIDA SEMINOLE COUNTY

GEORGIA CLAYTON COUNTY
GEORGIA GWINNETT COUNTY

NORTH CAROLINA CUMBERLAND COUNTY NORTH CAROLINA MECKLENBURG COUNTY

NORTH CAROLINA WAKE COUNTY

SOUTH CAROLINA SPARTANBURG COUNTY

TENNESSEE SHELBY COUNTY

#### MIDWEST FIELD OFFICES

ILLINOIS KANE COUNTY

ILLINOIS MCHENRY COUNTY INDIANA HAMILTON COUNTY

INDIANA LAKE COUNTY

MINNESOTA RAMSEY COUNTY

MINNESOTA WASHINGTON COUNTY

#### **SOUTHWEST FIELD OFFICES**

TEXAS BEXAR COUNTY
TEXAS BRAZORIA COUNTY
TEXAS FORT BEND COUNTY
TEXAS MONTGOMERY COUNTY
TEXAS WILLIAMSON COUNTY

#### **GREAT PLAINS FIELD OFFICES**

KANSAS JOHNSON COUNTY

MISSOURI JEFFERSON COUNTY

# **ROCKY MOUNTAIN FIELD OFFICES**

COLORADO ADAMS COUNTY
COLORADO ARAPAHOE COUNTY
COLORADO DOUGLAS COUNTY

#### PACIFIC/HAWAII FIELD OFFICES

CALIFORNIA SANTA BARBARA COUNTY

CALIFORNIA VENTURA COUNTY

#### NORTHWEST/ALASKA FIELD OFFICES

OREGON MULTNOMAH COUNTY

#### ATTACHMENT D

# COUNTIES SCHEDULED TO REQUALIFY IN 2013 FOR FYS 2014-2016

# **NEW YORK/NEW JERSEY FIELD OFFICES**

NEW JERSEY	GLOUCESTER COUNTY
NEW IEDCEV	OCEAN COUNTY

NEW JERSEY

NEW JERSEY

NEW JERSEY

PASSAIC COUNTY

SOMERSET COUNTY

# **MID-ATLANTIC FIELD OFFICES**

MARYLAND HOWARD COUNTY

PENNSYLVANIA CUMBERLAND COUNTY

PENNSYLVANIA DAUPHIN COUNTY

VIRGINIA HENRICO COUNTY

#### SOUTHEAST/CARIBBEAN FIELD OFFICES

ALABAMA MOBILE COUNTY

FLORIDA LEE COUNTY

FLORIDA MANATEE COUNTY
FLORIDA MARION COUNTY
FLORIDA SARASOTA COUNTY

SOUTH CAROLINA HORRY COUNTY
SOUTH CAROLINA RICHLAND COUNTY

#### MIDWEST FIELD OFFICES

MINNESOTA ANOKA COUNTY
MINNESOTA DAKOTA COUNTY
MINNESOTA ST LOUIS COUNTY

OHIO BUTLER COUNTY

WISCONSIN DANE COUNTY

WISCONSIN WAUKESHA COUNTY

**SOUTHWEST FIELD OFFICES** 

LOUISIANA ST. TAMMANY PARISH

OKLAHOMA TULSA COUNTY

**GREAT PLAINS FIELD OFFICES** 

MISSOURI ST. CHARLES COUNTY

**ROCKY MOUNTAIN FIELD OFFICES** 

UTAH DAVIS COUNTY UTAH UTAH COUNTY

PACIFIC/HAWAII FIELD OFFICES

ARIZONA PIMA COUNTY

CALIFORNIA STANISLAUS COUNTY

NORTHWEST/ALASKA FIELD OFFICES

WASHINGTON KITSAP COUNTY

#### ATTACHMENT E

# COUNTIES QUALIFIED THROUGH 2012 OR 2013 THAT CONTAIN NON-PARTICIPATING COMMUNITIES

#### **NEW ENGLAND FIELD OFFICES**

CUMBERLAND COUNTY MAINE

#### **NEW YORK/NEW JERSEY FIELD OFFICES**

ATLANTIC COUNTY	NEW JERSEY
BURLINGTON COUNTY	<b>NEW JERSEY</b>
CAMDEN COUNTY	<b>NEW JERSEY</b>
MONMOUTH COUNTY	<b>NEW JERSEY</b>
MORRIS COUNTY	<b>NEW JERSEY</b>
SOMERSET COUNTY	<b>NEW JERSEY</b>

DUTCHESS COUNTY

NEW YORK

NASSAU COUNTY

NEW YORK

ORANGE COUNTY

NEW YORK

ROCKLAND COUNTY

NEW YORK

SUFFOLK COUNTY

NEW YORK

WESTCHESTER COUNTY

NEW YORK

#### MID-ATLANTIC FIELD OFFICES

NEW CASTLE COUNTY DELAWARE

ANNE ARUNDEL COUNTY MARYLAND MONTGOMERY COUNTY MARYLAND PRINCE GEORGES COUNTY MARYLAND

ALLEGHENY COUNTY

BEAVER COUNTY

PENNSYLVANIA

DAUPHIN COUNTY

PENNSYLVANIA

LUZERNE COUNTY

PENNSYLVANIA

MONTGOMERY COUNTY

PENNSYLVANIA

WESTMORELAND COUNTY

PENNSYLVANIA

#### SOUTHEAST/CARIBBEAN FIELD OFFICES

JEFFERSON COUNTY	ALABAMA
MOBILE COUNTY	ALABAMA

**BREVARD COUNTY FLORIDA** COLLIER COUNTY **FLORIDA ESCAMBIA COUNTY FLORIDA** JACKSONVILLE-DUVAL COUNTY **FLORIDA** LAKE COUNTY **FLORIDA** MANATEE COUNTY **FLORIDA** MARION COUNTY **FLORIDA** MIAMI-DADE COUNTY **FLORIDA** ORANGE COUNTY **FLORIDA** PALM BEACH COUNTY **FLORIDA** PASCO COUNTY **FLORIDA** PINELLAS COUNTY **FLORIDA** POLK COUNTY **FLORIDA VOLUSIA COUNTY FLORIDA** 

CHEROKEE COUNTY GEORGIA
DE KALB COUNTY GEORGIA
GWINNETT COUNTY GEORGIA

MECKLENBURG COUNTY

WAKE COUNTY

NORTH CAROLINA

NORTH CAROLINA

CHARLESTON COUNTY SOUTH CAROLINA HORRY COUNTY SOUTH CAROLINA RICHLAND COUNTY SOUTH CAROLINA SPARTANBURG COUNTY SOUTH CAROLINA

KNOX COUNTY TENNESSEE

#### **MIDWEST FIELD OFFICES**

COOK COUNTY ILLINOIS
KANE COUNTY ILLINOIS
LAKE COUNTY ILLINOIS
WILL COUNTY ILLINOIS

HAMILTON COUNTY INDIANA

GENESEE COUNTY MICHIGAN
OAKLAND COUNTY MICHIGAN
WASHTENAW COUNTY MICHIGAN

HENNEPIN COUNTY MINNESOTA WASHINGTON COUNTY MINNESOTA

CUYAHOGA COUNTY
FRANKLIN COUNTY
HAMILTON COUNTY
LAKE COUNTY
OHIO
STARK COUNTY
OHIO
WARREN COUNTY
OHIO

DANE COUNTY WISCONSIN WAUKESHA COUNTY WISCONSIN

#### **SOUTHWEST FIELD OFFICES**

ST. TAMMANY PARISH LOUISIANA

TULSA COUNTY OKLAHOMA

**TEXAS** BEXAR COUNTY **BRAZORIA COUNTY TEXAS** DALLAS COUNTY **TEXAS** FORT BEND COUNTY **TEXAS** HARRIS COUNTY **TEXAS** MONTGOMERY COUNTY **TEXAS** TARRANT COUNTY TEXAS TRAVIS COUNTY **TEXAS** WILLIAMSON COUNTY **TEXAS** 

#### **GREAT PLAINS FIELD OFFICES**

JOHNSON COUNTY KANSAS

JEFFERSON COUNTY MISSOURI ST LOUIS COUNTY MISSOURI ST. CHARLES COUNTY MISSOURI

#### **ROCKY MOUNTAIN FIELD OFFICES**

ADAMS COUNTY	COLORADO
ARAPAHOE COUNTY	COLORADO
EL PASO COUNTY	COLORADO
JEFFERSON COUNTY	COLORADO

DAVIS COUNTY UTAH UTAH COUNTY UTAH

# PACIFIC/HAWAII FIELD OFFICES

MARICOPA COUNTY ARIZONA

FRESNO COUNTY **CALIFORNIA** KERN COUNTY **CALIFORNIA** LOS ANGELES COUNTY **CALIFORNIA** ORANGE COUNTY **CALIFORNIA** RIVERSIDE COUNTY **CALIFORNIA** SAN LUIS OBISPO COUNTY CALIFORNIA SANTA BARBARA COUNTY **CALIFORNIA** STANISLAUS COUNTY **CALIFORNIA** 

# NORTHWEST/ALASKA FIELD OFFICES

KING COUNTY WASHINGTON

# ATTACHMENT F

# LIST OF COUNTIES THAT MAY QUALIFY AS URBAN COUNTIES IF METROPOLITAN CITIES RELINQUISH THEIR STATUS

STATE	COUNTY	ENTITLEMENT	POP 2009
$\mathbf{AL}$	<b>Madison County</b>		327,744
AL	·	Huntsville city (pt.)	178,193
$\mathbf{AL}$	<b>Montgomery County</b>	, ,	224,119
AL		Montgomery city	202,124
AZ	Yavapai County		215,686
AZ		Peoria city (pt.)	419
AZ		Prescott city	42,749
AR	<b>Benton County</b>		225,504
AR		Bentonville city	36,857
AR		Rogers city	59,017
AR		Springdale city (pt.)	5,877
AR	Pulaski County		381,904
AR		Jacksonville city	31,651
AR		Little Rock city	191,933
AR		North Little Rock city	60,140
AR	<b>Washington County</b>		200,181
AR		Fayetteville city	77,143
AR		Springdale city (pt.)	62,613
CA	<b>Butte County</b>		220,577
CA		Chico city	84,880
CA		Paradise town	26,448
CA	<b>Merced County</b>		245,321
CA		Merced city	76,273
CA	<b>Placer County</b>		348,552
CA		Rocklin city	53,568
CA		Roseville city	115,677
CA	Santa Cruz County		256,218
CA		Santa Cruz city	56,810
CA		Watsonville city	51,053
CA	Solano County		407,234
CA		Fairfield city	103,586
CA		Vacaville city	91,991
CA		Vallejo city	114,622
CA	<b>Tulare County</b>		429,668
CA		Porterville city	52,153
CA		Tulare city	57,521

CA		Visalia city	122,111
CO	<b>Boulder County</b>		303,482
CO		Boulder city	100,160
CO		Longmont city (pt.)	88,373
CO	<b>Larimer County</b>	g y d y	298,382
CO	v	Fort Collins city	138,733
CO		Loveland city	66,214
CO	Weld County	,	254,759
CO	v	Greeley city	92,625
CO		Longmont city (pt.)	52
CO		Thornton city (pt.)	5
FL	Alachua County	, , , , , , , , , , , , , , , , , , ,	243,574
FL		Gainesville city	116,616
FL	Leon County		265,714
FL		Tallahassee city	172,574
FL	St. Lucie County	1 4114114111111111111111111111111111111	266,502
FL	su Euro e cumi,	Fort Pierce city	42,596
FL		Port St. Lucie city	154,410
GA	<b>Chatham County</b>	Total St. Buote City	256,992
GA		Savannah city	134,699
ID	Ada County	Su variati etty	384,656
ID	rian county	Boise City city	205,707
ID		Meridian city	68,516
IL	Winnebago County	Tribitatan oloy	299,702
IL	vvinicougo county	Rockford city	157,280
IN	Allen County	recomera only	353,888
IN	imen county	Fort Wayne city	255,890
IN	Elkhart County	Tote wayne only	200,502
IN	Dikinart County	Elkhart city	53,060
IN		Goshen city	32,425
IN	St. Joseph County	Goshen etty	267,613
IN	st. Goseph County	Mishawaka city	50,126
IN		South Bend city	104,215
IA	Linn County	South Bond only	209,226
IA	Linn County	Cedar Rapids city	127,764
IA	Polk County	Coddi Rapids Oity	429,439
IA	Tom County	Des Moines city (pt.)	200,379
IA		West Des Moines city (pt.)	49,812
KS	Sedgwick County	cot 2 co momes ony (pt.)	490,864
KS	coagnies county	Wichita city	372,186
LA	Caddo Parish	ioiiiaa oity	253,623
LA	CHART I HIIJH	Shreveport city (pt.)	198,399
ME	York County	Sine report only (pt.)	201,876
{D0241331.DOC / 1}	Torn Sounty		201,070

ME		Biddeford city	21,383
MD	Frederick County	Biddeford City	21,383 227,980
MD	Frederick County	Frederick city	59,644
MI	Ingham County	1 redefick city	277,633
MI	Ingham County	East Lansing city (pt.)	44,851
MI		Lansing city (pt.)  Lansing city (pt.)	109,097
MI	Kalamazoo County	Lansing City (pt.)	248,407
MI	Kalamazoo County	Kalamazoo city	72,825
MI		Portage city	46,453
MI	Saginaw County	1 Ortage City	200,050
MI	Sagmaw County	Saginaw city	55,238
MS	Hinds County	Saginaw City	<b>247,631</b>
MS	inius County	Jackson city (pt.)	174,283
MO	Clay County	Jackson city (pt.)	228,358
MO	Clay County	Independence city (pt.)	220,330 7
MO		Kansas City city (pt.)	105,185
MO	<b>Greene County</b>	Ransas City City (pt.)	269,630
MO	Greene County	Springfield city (pt.)	157,622
MO	Jackson County	Springheid city (pt.)	705,708
MO	Jackson County	Blue Springs city	55,817
MO		Independence city (pt.)	121,173
MO		Kansas City city (pt.)	334,121
MO		Lee's Summit city (pt.)	85,035
NE	<b>Douglas County</b>	Lee's Summit City (pt.)	<b>510,199</b>
NE NE	Douglas County	Omaha city	454,731
NE NE	Lancaster County	Omana City	281,531
NE NE	Lancaster County	Lincoln city	254,001
NV	<b>Washoe County</b>	Emedia city	414,820
NV	washoc County	Reno city	219,636
NV		Sparks city	89,346
NJ	<b>Mercer County</b>	Sparks City	366,222
NJ	Mercer County	Trenton city	83,242
113		Ewing township	36,324
		Hamilton township	90,605
NM	Bernalillo County	Tumiton to wiship	642,527
1111	Der namio County	Albuquerque city	529,219
		Rio Rancho city (pt.)	71
NM	Dona Ana County	rao raneno eny (pt.)	206,419
NM	Dona i ina County	Las Cruces city	93,452
NY	<b>Albany County</b>	Das Craces eny	298,284
NY	monity county	Albany city	93,836
111		Colonie town	81,518
NY	Niagara County	colonic town	<b>214,557</b>
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,			

NY		Niagara Falls city	51,295
NY	<b>Oneida County</b>		231,044
NY		Rome city	33,443
NY		Utica city (pt.)	57,967
NY	Saratoga County		220,069
NY		Saratoga Springs city	29,126
NC	<b>Buncombe County</b>		231,452
NC		Asheville city	76,636
NC	<b>Durham County</b>		269,706
NC		Chapel Hill town (pt.)	2,299
NC		Durham city (pt.)	229,133
NC		Raleigh city (pt.)	1,076
NC	<b>Forsyth County</b>		359,638
NC		High Point city (pt.)	32
NC		Winston-Salem city	229,828
NC	<b>Gaston County</b>		208,958
NC		Gastonia city	72,934
NC	<b>Guilford County</b>	-	480,362
NC	-	Burlington city (pt.)	131
NC		Greensboro city	255,124
NC		High Point city (pt.)	101,590
ОН	<b>Lorain County</b>		305,707
ОН	-	Elyria city	54,947
ОН		Lorain city	70,260
ОН	<b>Lucas County</b>	•	463,493
ОН	-	Toledo city	316,179
ОН	<b>Mahoning County</b>		236,735
ОН		Alliance city (pt.)	77
ОН		Youngstown city (pt.)	72,424
OH	<b>Trumbull County</b>		210,157
ОН		Warren city	43,402
ОН		Youngstown city (pt.)	1
OK	<b>Cleveland County</b>		244,589
OK		Moore city	53,763
OK		Norman city	109,062
OK		Oklahoma City city (pt.)	56,902
OK	Oklahoma County		716,704
OK		Edmond city	81,093
OK		Midwest City city	57,193
OK		Oklahoma City city (pt.)	466,124
OR	<b>Jackson County</b>		201,286
OR	•	Ashland city	20,996
OR		Medford city	73,485
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OR	Lane County		351,109
OR	·	Eugene city	153,272
OR		Springfield city	57,254
OR	<b>Marion County</b>		317,981
OR		Salem city (pt.)	133,520
PA	Erie County		280,291
PA		Erie city	103,571
		Millcreek township	52,269
PA	Lackawanna County		208,801
PA		Scranton city	71,944
SC	York County		227,003
SC		Rock Hill city	69,210
TN	<b>Hamilton County</b>		337,175
TN		Chattanooga city	171,350
TN	<b>Rutherford County</b>		257,048
TN		Murfreesboro city	105,209
TX	Bell County		285,787
TX		Killeen city	119,512
TX		Temple city	60,120
TX	<b>Cameron County</b>	-	396,371
TX	•	Brownsville city	176,859
TX		Harlingen city	65,289
TX		San Benito city	25,365
TX	Collin County	•	791,631
TX	,	Allen city	84,253
TX		Carrollton city (pt.)	25
TX		Dallas city (pt.)	51,391
TX		Frisco city (pt.)	83,837
TX		Garland city (pt.)	6
TX		McKinney city	127,672
TX		Plano city (pt.)	270,437
TX		Richardson city (pt.)	25,074
TX	El Paso County	<b>5 u</b> ,	751,296
TX	· ·	El Paso city	620,456
TX	<b>Galveston County</b>	-	286,814
TX	·	Galveston city	56,148
TX		League City city (pt.)	70,944
TX		Texas City city (pt.)	43,962
TX	Jefferson County		243,237
TX	v	Beaumont city	110,110
TX		Port Arthur city (pt.)	56,579
TX	<b>Lubbock County</b>	5 (F-7)	270,550
TX	<b>U</b>	Lubbock city	225,859
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TX	<b>McLennan County</b>		233,378
TX		Waco city	126,222
TX	<b>Nueces County</b>		323,046
TX		Corpus Christi city (pt.)	287,213
TX	<b>Smith County</b>		204,665
TX		Tyler city	98,872
TX	Webb County		241,438
TX		Laredo city	226,124
UT	<b>Weber County</b>		231,834
UT		Ogden city	83,292
WA	<b>Whatcom County</b>		200,434
WA		Bellingham city	80,055
WA	Yakima County		239,054
WA		Yakima city	85,832
WI	<b>Brown County</b>		247,319
WI		Green Bay city	101,412
WI	<b>Racine County</b>		200,601
WI		Racine city	82,009